

New York International Chapter News

A publication of the International Law and Practice Section of the New York State Bar Association

A Word From Our Chair



Our Section is truly special. We are comprised of some of the top lawyers from around the world, who really care about expanding the rule of law. While it's hard to imagine how we can improve our Section—one which consistently puts on quality CLE programs and participates in important policy issues that affect the

practice of law, not just in New York, but around the world—improve we must. And we will. In fact, we are already doing so. For example, this year we aggressively expanded our committees (we now have 37), adding Insurance and Reinsurance, International M&A, Natural Resources, International Pro Bono, Africa, Middle East, etc.

To each of our committees we also appointed new co-chairs. And with those appointments, we tried whenever possible to increase the diversity of our membership. Our new committee chairs include:

1. International Privacy: Audrey Davidson-Cunningham of TIAA-CREF and Lisa Sotto of Hunton & Williams;
2. International Arbitration and ADR: Nancy Thevenin of the ICC and Guillermo Aguilar Alvarez of Weil Gotshal;
3. International Litigation: John Fellas of Hughes Hubbard & Reed;
4. International M&A: Jose Fernandez of Latham & Watkins and Valarie Hing of Curtis Mallet-Prevost;

5. International T&E: Glenn Fox of Alston & Bird;
6. International Employment: Elizabeth Hook of Citigroup;
7. Inter-American: Alyssa Grikscheit of Goodwin Procter;
8. International Antitrust: Boris Kasten of Hengeler Mueller;
9. Africa: Kofi Appenteng of Thacher Proffitt;

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10. International Corporate Compliance: Rick Morris of Goldman Sachs;
11. Western Europe: Diana Newcombe of Eversheds;
12. Insurance and Reinsurance: Chiahua Pan of Cadwalader;
13. International Entertainment and Sports: Howard Robbins of Proskauer;
14. Central and Eastern Europe: Daniel Rothstein of Flemming Zulack; and
15. International Tax: Jim Shorter of Thacher Proffitt.

These exceptional lawyers will help us breathe new life into our committees. Already many of them are busy planning CLE events and also participating in our upcoming "Seasonal" meeting in Peru.

And what an exciting meeting Peru will be. There are over 50 firms from throughout Latin America involved in

the planning of the program. With such diverse participation, the CLE panels in Peru will undoubtedly be among the best that our Section has ever experienced.

The social program for Peru will include a mix of wonderful art, history, music, food and scenery. From the seaside JW Marriott in Lima to the ancient city of Cuzco to Machu Picchu (one of the wonders of the world), our Section is in for a real treat. It will be hard to match our 2007 meeting.

For the remainder of 2007, we will focus on increasing our International Chapters. Moving ahead, our Section looks forward to having more vibrant committees and foreign chapters to help grow our membership and I, as Chair, look forward to doing what I can to help make these goals a reality.

Oliver J. Armas

New York International Chapter News

International Law Practicum

New York International Law Review

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***New York International Chapter News*, *International Law Practicum* and *New York International Law Review* Index**

For your convenience there are also searchable indexes in pdf format.

A Word From Our Co-Editor

It is my pleasure to bring to you the fall edition of the *Chapter News*, which was printed in anticipation of our Section's Fall Meeting in Peru. In this edition, we have tried to develop a theme to the articles of international interest; thus we asked members to provide us updates on their domestic climates for foreign direct investment. The potential for national security concerns to trump liberalization efforts has always been apparent in the context of trade in goods, but we are now seeing national security concerns impacting certain foreign investment. Contributions in regard to this topic describe the investment climate in countries as diverse as Mauritius and Ecuador. Countries such as these exemplify domestic efforts to create an open and welcoming environment for foreign investment. These efforts provide an interesting contrast to other countries, which are implementing, or considering implementing,



more stringent controls on foreign investment under the guise of national security.

Although we have attempted to provide an impetus for debate in this edition, which we hope will elicit future contributions, we have simultaneously remained true to the nature of this newsletter, which is to provide a platform for members to share their ideas, their domestic legislative changes, and their firm news. In that regard, we are pleased to provide you with legislative updates from Argentina, China, Mexico and Chile. Further, we are grateful to Mr. Sher for providing us with an update on this year's Willem C. Vis Commercial Arbitration Moot.

As a member-driven publication, *Chapter News* is really an organic product whose content is dependent on the participation of the members of this Section. I want to thank all those who have contributed to this edition, and encourage each one of you to reach out to your fellow members by participating in the next edition of the *Chapter News*.

Richard A. Scott

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Of International Interest

Congress Reforms CFIUS Review Process

Few can forget the intense political controversy that erupted last year when Dubai Ports World (DPW)—a company owned and controlled by the Government of Dubai—obtained the rights to manage several major U.S. container ports after receiving regulatory approval from the Committee on Foreign Investment in the United States (CFIUS). The hostile reaction from Congress quickly pressured DPW to sell these assets to a U.S. company, American International Group (AIG). What followed was an extended period marked by congressional hearings and legislative initiatives to restrict foreign investment in the United States in one way or another.

In the post-Dubai Ports environment, foreign firms seeking to acquire U.S. companies or assets have had to cope with the increased risk that their acquisition could be frustrated by political roadblocks—including economic protectionist opposition—and the concern that CFIUS approval may not always provide reliable protection from divestiture for national security reasons.

Fortunately, Congress and the Administration have now taken steps to address these concerns through the enactment of the Foreign Investment and National Security Act of 2007,¹ which becomes effective on October 24, 2007. This new legislation deserves high marks for striking the critical balance between maintaining open U.S. capital markets and protecting national security.

Significantly, because the new law codifies the CFIUS review process, the system now has “buy-in” from Congress, which should mean that CFIUS-approved deals will be less susceptible to political attacks in the future. At the same time, CFIUS is increasingly attaching conditions to regulatory approvals, and seems poised to self-initiate reviews of unreported transactions where it detects potential national security concerns. With these new considerations in mind, foreign investors will need to formulate a CFIUS strategy that accounts for the national security sensitivity of the particular transaction and the practical need to obtain a “safe harbor” from future government interference.

Background on the CFIUS Review Process

In 1988, in response to concerns about the “Japanese invasion” and the possible effects of foreign investment on U.S. national security, Congress enacted the Exon-Florio amendment to the Defense Production Act.² This law authorizes the President to investigate the national security impact of mergers, acquisitions, and takeovers

that result in foreign control over a U.S. company or U.S. assets. The law also authorizes the President to block proposed transactions and to seek divestiture of completed transactions for national security reasons.

CFIUS is the federal inter-agency body charged with administering the Exon-Florio Law.³ CFIUS is chaired by the Treasury Department and includes members from six Administration departments and six White House agencies.

Under the process, parties to a proposed transaction can file a voluntary notification with CFIUS in order to obtain a “safe harbor” from future divestiture for national security reasons. According to the Treasury Department, there have been more than 1,700 CFIUS notifications since 1988 and the numbers are clearly on the rise.⁴ CFIUS also has the authority to self-initiate reviews, although in practice it will “request” a voluntary notification in situations where it believes that closer examination is warranted.

The process provides for a 30-day review period, which often leads to CFIUS approval without further investigation. In more complex cases, the 30-day review is followed by a 45-day investigation, which culminates in a formal recommendation to the President, followed by a 15-day window for the President to approve or reject the proposed transaction on national security grounds.⁵

Although the withdrawal of applications is common, and deals are sometimes canceled because of insurmountable national security-related concerns, there has been only one instance where the President formally forced divestiture pursuant to the Exon-Florio Law.⁶ In the vast majority of cases, CFIUS approval is granted, although the practice of the current Administration is to sometimes require special undertakings to effectively mitigate potential national security concerns.

Legislative Reform in the Wake of the Dubai Ports Controversy

The Dubai Ports controversy ushered in a period of intense legislative focus on the CFIUS process and ignited economic protectionist elements within the Congress. In 2006, more than 20 bills restricting foreign investment were introduced, proposing such measures as:

- Expanding the reach of CFIUS to cover “economic security,” as well as broad notions of “critical infrastructure”;
- Giving Congress the power to review and overturn a CFIUS decision through a resolution of disapproval;

- Extending the time periods for CFIUS reviews; and
- Making the Defense Department—not Treasury—the CFIUS chair.

However, over the year that followed, Congress’s approach to foreign investment and national security issues gradually moderated. This likely occurred because (1) the Administration made impressive efforts to better communicate with lawmakers regarding the CFIUS process and the circumstances of specific cases, and (2) Members of Congress developed an increased awareness of the importance of foreign investment in the United States for American jobs and economic growth. For example, attention focused on the fact that majority-owned U.S. affiliates of foreign companies:

- Employed more than 5.1 million workers (33 percent in the manufacturing sector) and indirectly supported an additional 4.6 million jobs;
- Provided an average annual compensation of \$63,428;
- Accounted for 5.7 percent of U.S. economic output, as well as 10 percent of all plant and equipment in the United States;
- Exported \$153.9 billion worth of goods, or 19 percent of all U.S. exports in goods; and
- Spent nearly \$30 billion on research and development, or roughly 13 percent of total U.S. R&D.⁷

The enacted version of the Foreign Investment and National Security Act of 2007 is really more a codification of the pre-existing system than a sweeping “reform.” To summarize, the new legislation includes the following basic elements:

- **Codifies Role of CFIUS, with Treasury Department as Chair.** Authorizes CFIUS to carry out its existing functions, confirms the Secretary of the Treasury as the CFIUS Chair, and names six members (the Secretaries of Homeland Security, Commerce, Defense, State, and Energy, and the Attorney General) and two agencies in an *ex officio* capacity (the Secretary of Labor and the Director of National Intelligence). The law also preserves authority for the President to designate additional members, including the heads of other White House agencies.
- **Guidance on Transactions Raising National Security Concerns.** Maintains existing focus on national security—not economic security—and defines the term “critical infrastructure” to apply only to systems or assets “so vital to the United States that the incapacity or destruction of such systems or assets would have a debilitating impact on national security.”

- **Lead Agencies and Mitigation Agreements.** Provides that the Treasury Department will select a “Lead Agency” for each transaction (depending upon its content), which shall be responsible for negotiating mitigation agreements on behalf of CFIUS and will be charged with monitoring and enforcing such agreements.
- **Senior-Level Involvement and Accountability.** Requires the involvement of senior-level officials in certifications provided to Congress and decisions not to investigate covered transactions involving foreign government ownership or certain transactions involving critical infrastructure. In addition, the law states that a Senate-confirmed official needs to sign off on all CFIUS approvals. These measures are designed to enhance CFIUS accountability.
- **Maintains Time Frames Under Existing Law.** The decision to leave existing time frames in place will have the effect of (1) maintaining harmony with the parallel Hart-Scott-Rodino (HSR) premerger notification period (which will avoid discrimination against foreign investors in the form of additional regulatory delays) and (2) minimizing the opportunity for politicization of sensitive transactions.
- **Congressional Oversight.** Provides for post-decisional reports and annual reports to Congress, as well as congressional briefings upon request. Significantly, the law does not require congressional briefings during the pendency of individual CFIUS reviews.

The final step in the reform process will be the promulgation of implementing regulations. This will provide the Administration with an important opportunity to issue clear guidance on the negotiation and enforcement of “mitigation agreements,” i.e., the specific commitments or measures sometimes required by the Administration in order to mitigate national security concerns and clear the way for CFIUS approval. The prevalence of mitigation agreements—e.g., divestiture of sensitive assets prior to closing, data security agreements, removal of foreigners from Boards of Directors, etc.—is clearly on the rise (16 in the past year alone), and foreign investors are demanding greater transparency and predictability in this important area.

Conclusion

One of the key reasons why the Dubai Ports World acquisition sparked such congressional outrage was that the CFIUS process was relatively obscure and lawmakers did not have a high level of confidence in the system’s effectiveness. Following a period of detailed congressional scrutiny and analysis, a prevailing view ultimately emerged that the CFIUS process is in fact quite effective at satisfying the dual goals of facilitating foreign investment

in the United States while safeguarding U.S. national security.

Because the new law essentially codifies the CFIUS review process, the system now has “buy-in” from Congress. This should mean that if a transaction gets approved pursuant to the CFIUS process, the deal should be less susceptible to political criticism.

Of course, CFIUS notifications are still voluntary, and 95 percent of all foreign investments in U.S. companies never touch the CFIUS process.⁸ But CFIUS seems poised to self-initiate reviews of unreported transactions where it detects potential national security concerns. The new regulatory environment—characterized by heightening CFIUS vigilance coupled with a growing reliance on mitigation agreements as a condition for CFIUS approval—will require foreign firms to reassess their U.S. investment strategy, taking into account the national security sensitivity of particular transactions and the practical need to obtain a “safe harbor” from future government interference.

Jack Alan Levy
DLA Piper
Washington, D.C.

Endnotes

1. Foreign Investment and National Security Act of 2007, Pub. L. No. 110-49, 121 Stat. 246 (July 26, 2007).
2. 50 U.S.C. app. § 2170.
3. See Interim Directive Regarding Disposition of Certain Mergers, Acquisitions, and Takeovers, 53 Fed. Reg. 43,999 (Oct. 26, 1988).
4. There were 113 notifications in 2006 and approximately 70 notifications in the first half of 2007.
5. See generally 31 C.F.R. Part 800 (Regulations Pertaining to Mergers, Acquisitions, and Takeovers by Foreign Persons).
6. In 1990, President Bush ordered the China National Aero-Technology Import and Export Corporation to divest all of its interest in MAMCO Manufacturing Inc., a Seattle-based company that produced aircraft parts.
7. See <<http://www.treasury.gov/press/releases/hp395.htm>>.
8. See *id.*

* * *

Canada to Tighten Foreign Investment Restrictions?

Opposition to foreign investment has been mounting in Canada of late, likely in reaction to a spate of foreign takeovers of prominent Canadian firms over the last two years, some in industries like mining, where Canadians have been traditional leaders and national pride is invoked. A recent government focus group reported uniform resistance to more foreign ownership of Canadian telecommunications companies; polling conducted for news organizations has reflected serious concern among

the majority about levels of foreign ownership; and opposition Members of Parliament have been calling for urgent government action to halt the sellout of Canadian corporations. Some blue-chip chief executives, even, have called for special measures to protect “sensitive” sectors of the Canadian economy.

As matters currently stand, both the establishment of a new business in Canada by non-Canadians and the acquisition of control of an operating Canadian business by non-Canadians trigger requirements under the Investment Canada Act, the statute designed to ensure that foreign investment is effectively monitored by the government and that certain types of foreign investment are screened to certify that they provide a net benefit to the country. In most cases, a foreign investor setting up a new business in Canada need file only a short notice for information purposes only; in a culturally sensitive business such as publishing, however, that notice can be made subject to a full review after filing.

For the direct or indirect purchase of control of an active Canadian business, a foreign investor faces pre-merger review if the Canadian business has assets above specified thresholds, which vary and take into account whether a potential investor is from a World Trade Organization member country. Lower thresholds apply to require reviews in acquisitions of control over Canadian businesses involved in uranium production, financial services, transportation services or the cultural sector.

If an investment is reviewable, the foreign investor must generally file an application providing prescribed information about the investor and the Canadian business prior to completion of the transaction, with some exceptions. The information is treated as confidential. The application must incorporate a description of the investor’s plans for the Canadian business, and will be assessed on such criteria as the investment’s effect on employment, resource processing, the utilization of Canadian-produced inputs, and on exports from the country; the participation of Canadians in the business and its sector; the investment’s effect on competition and on productivity, industrial efficiency, technological development and innovation in Canada; and its compatibility with national industrial, economic and cultural policies.

The government’s review process is itself then subject to time limits that are enforced by provisions that deem the investment to be of net benefit to Canada in the absence of timely ministerial action. If official objections are raised within the prescribed time, the applicant can make representations and submit undertakings to seek to allay the government’s concerns and go forward. Ultimately, the government has authority to halt the investment or require the relinquishment of control over the Canadian business if the transaction was implemented without approval.

For certain special business sectors, restrictions on foreign investment apply, either under the mentioned review process or by reason of limits imposed under other statutes. These typically apply in culturally sensitive areas like publishing, broadcasting and telecommunications and also certain types of financial services.

The recent outcry for stronger foreign investment controls has run counter to the Conservative government's inclinations. The Minister of Industry had considered relaxing foreign ownership restrictions in the telecommunications sector, and the Prime Minister has rejected calls to place a moratorium on foreign acquisitions to permit a change in the rules: "I don't think players who are involved in takeovers or the subject of takeovers can expect the government to change the rules in midstream," he said, claiming it "would be a disaster" to "micromanage international investment flows."

Nonetheless, in a brief statement in the recent federal budget, the government promised to establish an independent study group to examine foreign takeovers and report in time for the 2008 budget. Finance Minister Jim Flaherty has said that the current "net benefit test" lacks sufficient definition, and when asked about the need for increased protection, he pointed to foreign, state-owned firms that may be beholden to another government's agenda in their search for acquisitions. The government has pledged that its review will probe concerns that the domestic corporate sector is being "hollowed out" by foreign interests.

Although Canada now appears willing to re-visit its current review regime, in this context it is important to note that the federal government has not blocked any foreign takeovers since the Investment Canada Act was enacted, although it has extracted concessions on job security and other matters.

**Clayton Caverly
Fraser Milner Casgrain LLP
Toronto, Canada**

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Mauritius and Africa Investments

Mauritius, a politically stable island that is strategically located in the southern Indian Ocean region to the east of Madagascar, has built a strong international reputation as a well regulated, user-friendly financial services center for conducting a host of offshore business activities and for efficient international tax planning.

Mauritius became a republic in 1992 and comprises four islands: Mauritius, Rodrigues, Saint Brandon, and Agalega. The island of Mauritius, with the exception of its coral reefs and beaches, is 710 square miles (1,865 sq. km.) of volcanic land origin. The other islands comprise

another 67 square miles (175 sq. km.) of land area. About 90% of the cultivated land area is devoted to sugar cane.

The island of Mauritius, with a population of 1.2 million, offers a substantial university-educated workforce. The government is successfully encouraging the introduction of external financial institutions to stimulate investment and diversify the economy. Mauritius now has more than 30,000 global business company (GBC) registrations and 460 registered global funds with a Net Asset Value in excess of US\$38.0 billion.

The Mauritian currency is the rupee (MR). Exchange controls were dismantled in stages between 1984 and 1994. Currently (2007) US\$1 is equivalent to approximately MR30. Investors are still required to demonstrate the source of funds to be repatriated and must be up-to-date with local taxation.

Mauritius is a member of the World Trade Organization, the Common Market for Eastern and Southern Africa (COMESA) and the Southern African Development Community (SADC). It has the effective commercial and legal infrastructure required to support the development of a global business network. Mauritius is also party to a number of double taxation agreements (DTAs).

The jurisdiction is increasingly being favored by English- and French-speaking professionals and investors worldwide due to its highly developed business and infrastructural framework, pool of qualified and experienced professionals and confidentiality provisions enshrined in its modern and innovative legislation.

The island has transformed itself into among the best offshore platforms across Africa with the enactment of new legislation such as the modern Securities Act 2005 (in line with the IOSCO and OECD principles), Insurance Act 2005, and Business Facilitation Act 2005.

I. Mauritius's Legal System

Mauritius's legal system is a mixture of English Common Law and French Civil Law. Company and procedural law is based on English law. Substantive law is, in the main, modeled on the Napoleonic code. The Supreme Court of Mauritius is the highest court in the Republic. Final appeal remains to the Privy Council in England.

The court system consists of a Supreme Court (among others it can exercise jurisdiction as appellate court, court of first instance, court of civil/criminal appeal, etc.), Intermediate Court (civil and criminal division), industrial court, district courts, and the bankruptcy division of the Supreme Court.

A. Mauritius's Lawyers

The profession is regulated by the Law Practitioners Act 1984 and the Code of Ethics, inspired by the British

legal system. The legal profession is divided into three branches: barristers, solicitors and notaries. Most of the barristers (having unlimited rights of audience) have either been called to the bar of England or completed their bar exams locally, whereas solicitors (limited rights of audience) can practice if they have passed the local solicitor finals only. Fairly recently, the legal profession has opened up new opportunities for foreign law firms to operate their corporate law African branches in the country. New policies are being considered to allow foreign lawyers to become law firm partnerships with Mauritian lawyers, in addition to further amendments to the Law Practitioners Act, which would enhance facilitation of a foreign presence.

II. Mauritius and Offshore Taxation

To create a more competitive and attractive taxation and business environment, the government of Mauritius has decided to enact a series of changes that will see income and corporate taxation slashed to just 15%.

The tax cuts are being introduced as part of the Mauritian government's two-phase approach to increasing Foreign Direct Investment, encouraging the inward migration of wealthy expatriates, reducing local unemployment, reducing the tax burden for lower-income families and lowering the nation's public debt.

The first phase of the government's approach is related to attracting high-wealth-and-income individuals to reside, purchase property and pay tax in Mauritius. Such individuals can now buy real estate over a certain value and automatically receive residency and as such, will be taxed at a flat rate of just 15% on income remitted to the nation from 2009, making Mauritius an interesting location for those seeking to reduce their overall personal taxation burden. As part of this phase, the government is also giving higher exemptions to lower-income Mauritian families with dependents to enable them to achieve a higher standard of living.

The second phase is related to the attraction of international business and foreign direct investment, which the government is hoping will boost the economy and create employment. Both the 2006 Finance Act and the Business Facilitation (Miscellaneous Provisions) Act have been approved and these Acts will implement a flat tax rate of just 15% implemented across the board for both income and corporate taxpayers between 2009 and 2012. There are no exchange controls, and Mauritius has entered into a growing number of Investment Promotion and Protection Agreements (IPPA) with several countries.

In addition, as mentioned, in an effort to become one of the most attractive nations taxation-wise in the world for international business, Mauritius is slashing corporate taxes to just 15% across the board. The implementation schedule, set to last until between 2009 and 2012, is

dependent on the nature of the business and the license type companies have.

III. Mauritius and Offshore Global Business

Basically, all offshore business matters are strongly regulated by the Mauritius Financial Services Commission. There are two types of offshore business licenses; either a global business license 1 or 2.

A. Trust and Corporate Entities under Mauritian Law

With respect to setting up a trust, companies can be incorporated in Mauritius with either a Category 1 Global Business Licence (GBL1), formerly the Offshore Company, or a Category 2 Global Business Licence (GBL2), formerly the International Company.

A GBL1 can benefit from a DTA, and is taxed on its income at the rate of 15%. Thus, a GBL1 can deduct foreign taxes paid, up to the amount of tax due in Mauritius. In the absence of proof, the amount of foreign tax paid is presumed to be 90% (80% as from 1 July 2003) of the Mauritius tax. There is no capital gains tax, nor any withholding tax on distributed dividends and interest paid to non-residents. A GBL2 is not subject to any taxation.

Non-resident trusts are exempt from any taxation, as are their beneficiaries. Resident trusts are taxed at the rate of 15% on their chargeable income and they can also benefit from a DTA; a withholding tax of 15% is levied on their distributions.

B. The New Securities Act 2005 and Capital Markets

The main purpose of the Securities Act 2005 is to ensure a fair, efficient and transparent securities market and, most importantly, to strike an appropriate balance between the protection of investors and the interests of the securities market.

The Act, which replaces the Stock Exchange Act 1988, draws on modern legislation in analogous jurisdictions and underpins the Government's intention to expand financial services in Mauritius while assuring appropriate regulatory and supervisory standards, recognizing the ongoing development of the Mauritian financial sector and its continuing integration into the world economy.

The main features of the Act are to better regulate disclosure of information, protect investors and the making of takeovers, modernize terms such as investment dealers/advisers, provide a uniform framework for pooling of funds such as Collective Investment Schemes, and provide for administrative penalties for market abuses such as insider dealing, disorgement, market rigging.

IV. Mauritius and Transshipment

Mauritius is strategically located and is the natural gateway to Eastern and Southern Africa. Being on a major

sea route, Mauritius is serving as a bridge between Asia and Africa. Asia is 9 days away and Eastern Africa 5 days. Mauritius is beginning to capitalize on this strategic location and is acting as a transshipment base for cargo destined for Eastern and Southern African countries.

The Mauritian government has a strong commitment to developing into a leading seafood hub for the Indian Ocean and is currently undergoing a major study and development with the Commonwealth Secretariat.

V. Mauritius's Banking and Anti-Money Laundering Efforts

The Republic of Mauritius has joined in the efforts of the international community to combat money laundering and the financing of terrorism. Mauritius has adhered to the forty Recommendations of the Financial Action Task Force (FATF) and to the Nine Special Terrorist Financing Recommendations. Further, Mauritius has committed itself to the United Nations Minimum Performance Standards agreed to at the Global Programme Against Money Laundering Plenary held in the Cayman Islands in October 2000.

A. Existing Laws Consist of:

1. The Financial Intelligence and Anti-Money Laundering Act 2002 (FIAMLA) and subsequent regulations.
2. The Prevention of Terrorism Act 2002 and the Convention for the Suppression of the Financing of Terrorism Act 2003.
3. The Prevention of Corruption Act 2002.

B. Entities Involved in This Regulation Include:

1. Supervision: The Bank of Mauritius (the Central Bank); the Financial Services Commission (regulatory body for the offshore sector).
2. Reporting: The Financial Intelligence Unit (FIU—a member of the EGMONT Group).
3. Enforcement: The Independent Commission Against Corruption (ICAC—created under the Prevention of Corruption Act 2002).

C. Obligations of Financial Institutions:

It is a criminal offense for financial institutions in Mauritius to fail to take measures to prevent their institutions, or the services their institutions offer, from being used to commit or to facilitate the commission of money laundering and terrorist financing.

VI. Conclusion

In the coming months, investors across India and Africa will see Mauritius as one of the leading offshore centers for those who want to take advantage of the tax

benefits under the Mauritius DTAs and new financial products, such as collective investment schemes and hedge funds.

Mauritius, an island with a politically stable economy, state-of-the-art telecommunications and airlines, as well as yearly massive inflows of tourists coming to the best international hotels, a university-educated workforce and a well-developed legal profession, is opening its arms to the world to say, "The star and the key of the Indian Ocean has arrived!"

Mr. Naiken Gopalla
Careys & Wilson LLP
London, England

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Direct Foreign and Sub-Regional Investments in Ecuador

Ecuador is a country that is striving to provide an atmosphere hospitable to the free trade of goods and free flow of investment. From a regional, multilateral perspective, Ecuador is a member of the Andean Community (CAN), whose members include Venezuela, Colombia, Ecuador, Peru and Bolivia. In its domestic legal system, Ecuador has enacted Decision 291 ("Decision 291"), "The Common Regime for the Treatment of Foreign Capital," as well as "The Law for Promotion and Guarantee of Investments," (The "Law") in regard to the treatment of foreign investment. In addition, it is important to note that since March of 2000, Ecuador has "dollarized" its economy and has adopted the United States dollar as its currency.

Decision 291 and the Law define "Direct Foreign Investment" as contributions originating abroad from individuals or juristic persons to a corporate capital in freely convertible currency or tangible assets (including plants, new and refurbished machinery, new or refurbished goods, spare parts, raw materials and intermediate products). It also considers direct foreign investment as investments made in national currency originating from resources with the right to be forwarded abroad and also to be reinvested.

Both rules define investments, those that come from any country member of the CAN, as a "Sub-Regional Investment." Such investment is considered as made by a national investor (both types of investments are collectively referred to as "DFI, Sub-Regional or Neutral").

The Law for Promotion and Guarantee of Investments also considers as DFI, Sub-Regional or Neutral, any type of transfer of capital to Ecuador from abroad, made by individuals or juristic persons destined to the production of goods and services.

I must emphasize that DFI, Sub-Regional or Neutral, may be accomplished in every sector of the Ecuadorian economy without authorization from any official government agency under the same conditions as Ecuadorian individuals or juristic persons.

The transfer of capital previously mentioned can include the following:

1. Financial resources from freely convertible currency. It will also consider foreign investment made in local currency arising from resources with the right to be forwarded abroad and also to be reinvested;
2. Tangible assets such as industrial plants, new or refurbished machinery, new or refurbished equipment spare parts, gaskets and fillings, raw or processed materials;
3. Intangible technological contributions such as trademarks, industrial patterns, technical assistance, technical know-how, patented or not, supported by contracts duly registered before the Ministry of Exterior Commerce Industrialization and Fisheries.

Although DFI can be accomplished without authorization from the government, every DFI, Sub-Regional or Neutral, must be registered with the Ecuadorian Central Bank (Banco Central del Ecuador). This registration is a must and has to be perfected no later than 40 days after the registration of the investment, counted from the actual date the foreign investment was made. If the registration is done out of term, a fine equivalent to 0.25% of the investment's nominal value will be levied.

As we can acknowledge from the statements and rules previously mentioned, the declaration of DFI, Sub-Regional or Neutral, is required to comply with Decision 291, per Ecuadorian legislation. There are no limitations, because the investment carried out by any corporation from Colombia, Venezuela, Peru or Bolivia, in order to be declared as Sub-Regional or Neutral or as a Foreign Investment, can be made in any sector of the economy

under the same conditions established for Ecuadorian individuals or juristic persons.

If the investment is made outside of the appointed countries of the CAN, the investment must be declared as "Direct Foreign Investment." As such, it is considered as a reinvestment of the capitalization of patrimonial accounts and dividends and also any accounts of reserve.

All Direct Foreign Investment, duly registered will enjoy the following guarantees:

1. Transfer out of Ecuador in freely converted currency of all dividend generated by the registered investment.
2. Free remission of any resource once the corporation has been liquidated, or the sale of shares, quotas, once taxes are paid.
3. The transfer and sale of shares or quotas from a Direct Foreign Investment to another Direct Foreign Investment, which must be registered in the Central Bank of Ecuador, according to the rules mentioned above.
4. Complete liberty to negotiate its Direct Foreign Investment registered within Ecuador.
5. Freedom to access the Ecuadorian financial system and the stock exchange.
6. Liberal access to the promotion and technical assistance, and similar systems, on the same conditions as Ecuadorian corporations.
7. Right of property, within the limitations of the Ecuadorian law.
8. Free exchange of currency.
9. Tax stability according to the Law.

Evelyn López de Sánchez
Corral Sánchez Abogados S.A.
Quito, Ecuador

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IL&P Country News

Mexico

Recent Developments in Radio Broadcasting and Telecommunications Laws in Mexico

On April 11, 2006, in the heat of political campaigns leading to presidential elections, a major amendment to the Mexican Federal Telecommunications Law (*Ley Federal de Telecomunicaciones*; "LFT" for its acronym in Spanish) and to the Mexican Federal Radio and Television Law (*Ley Federal de Radio y Televisión*; "LFRT" for its acronym in Spanish) became effective (the "Amendment"). The Amendment obeyed the necessity of updating the LFRT (in force and effect since 1960) and the LFT (in force and effect since 1995), considering the technological advances that the radio broadcasting and telecommunications services have experienced and will continue to experience. The main items that were covered in the Amendment are the following:

- (a) The Mexican Federal Telecommunications Commission (*Comisión Federal de Telecomunicaciones*; "COFETEL" for its acronym in Spanish) formally assumed the authority that was previously conferred to the Ministry of Communications and Transportation ("SCT" for its acronym in Spanish) in certain areas. This reflects the recommendations of the International Telecommunications Union and of the Organization for Economic Cooperation and Development, who, among others, propose a model of an entity that regulates both telecommunications and radio broadcasting services, in order to achieve an integral legal framework and plan for the use and exploitation of the radio-electric spectrum.
- (b) As a result of the Amendment, the Board of COFETEL is now comprised of five Commissioners, designated by the President of the Republic. In this regard, it is important to mention that the Amendment originally provided for ratification of the President of the Republic's designation of the Commissioners by the Senate. Further, it provided that Commissioners in office upon the enactment of the Amendment were not allowed to be appointed for subsequent periods.
- (c) The Amendment establishes a public bidding system to grant concessions for the use, enjoyment and exploitation of public domain goods and assets that are required to render radio broadcasting services. This system was already in place for telecommunications services. In order to participate in the public bidding process, the Amendment



Jorge Leon Orantes Baena, Paolo Morales Varqas and Pablo Laresgoiti Mtute

- originally provided that the participants needed to file with their application a "copy of the request" for a favorable opinion with the Federal Competition Commission (*Comisión Federal de Competencia*; "CFC" for its acronym in Spanish). This requirement was aimed at avoiding the concentration of radio and television frequencies.
- (d) Prior to the Amendment, the radio broadcasting concessions were granted for a 30-year term and the telecommunications concessions for a 20-year term. The Amendment reduced the 30-year term to 20 years and, therefore, the terms were unified. The right to renew was not modified or limited.
 - (e) The Amendment also modified the procedure for granting licenses under the LFRT for operation of Official, Cultural and Experimental stations, among others. The requirements became stricter, and permits may now be granted by SCT only for a 20-year term.
 - (f) The Amendment provided that subject to the compliance of the respective requirements, the concessionaires that render telecommunications services may be authorized to render restricted audio and/or television services, without necessarily having to carry out additional payments to the Mexican government.
 - (g) The Amendment also introduced certain changes to the Federal Registry of Telecommunications and established a benefit for independent producers of programming transmitted through the radio broadcasting systems. With respect to the latter, the Amendment basically provides that if the programming of broadcasting companies includes at least 20 percent of programs produced by indepen-

dent producers, the broadcasting companies shall have the right to increase their advertisement time by 5 percent.

One of the items that was not addressed in the Amendment is the modification of the foreign investment regime for open radio and television services. Therefore, investment in such industries is generally reserved for Mexican investors, with certain limited exceptions (i.e., limited and non-voting shares). More foreign investment within certain areas of the telecommunications and radio broadcasting industries may eventually be permitted. If other countries were to take the first step in this regard, Mexico might consider providing reciprocal treatment.

One of the great positive results of the Amendment was the enactment in October 2006 of the *Acuerdo de Convergencia de Servicios Fijos de Telefonía Local y Televisión y/o Audio Restringidos Que Se Proporcionan a Través de Redes Públicas Alámbricas e Inalámbricas* (Convergence Agreement of Fixed Local Telephone Services and Restricted Television and/or Audio Services That Will Be Rendered Through Wire and Wireless Public Networks; the “*Convergence Resolution*”). The main purpose of the Convergence Resolution is to motivate the convergence and competition of telecommunications services and networks by allowing providers of restricted audio and/or television services, or of local telephone services, to provide restricted audio and/or television services or local telephone services, respectively, subject to the compliance of certain provisions. The Convergence Resolution also established simplified administrative and regulatory procedures that allow the rendering of local telephone and/or restricted audio and/or television services through public telecommunications networks.

In accordance with the Convergence Resolution, in June of this year COFETEL published the rules to implement the portability of geographical and non-geographical numbers (the “*Portability Rules*”). The Portability Rules will allow numeric portability, which allows users of fixed and mobile telephone services to keep their telephone numbers upon changing their telecommunications services supplier. This constitutes a favorable mechanism for both the telecommunications sector and the economy as a whole.

Not everything was positive with the Amendment. After the Amendment became effective, several Senators filed an unconstitutionality action against certain provisions of the Amendment before the Supreme Court of Justice of the Nation (*Suprema Corte de Justicia de la Nación*; “*SCJN*” for its acronym in Spanish), arguing that such provisions were unconstitutional. On June 7, 2007, the SCJN finally resolved the constitutionality of the Amendment, and declared unconstitutional certain provisions, as follows:

- (a) The unconstitutionality of the ineligibility of the Commissioners, who integrated the Board of

COFETEL when the Amendment became effective, to be appointed for subsequent periods. Said provision breaches the freedom-of-work guarantee.

- (b) The unconstitutionality of the authority of the Senate of the Mexican Republic to object to the appointments of the Commissioners who integrate the Board of COFETEL. It limits the authority of the President of the Republic and breaches the principle of division of powers. Therefore, the Senate of the Republic no longer has said authority and the President of the Republic is authorized to independently carry out the aforementioned designations.
- (c) The unconstitutionality of the automatic renewal of the radio broadcasting concessions without their need to participate in a public bidding process. The SCJN considered that the aforementioned provisions affect the economic regulation of the Nation and sovereignty over public domain assets.
- (d) The requirement for participating in a public bidding process to obtain a concession does not consist in filing “a copy of the request” but rather in obtaining a “favorable opinion” from the CFC, in order to guarantee the constitutional prohibition of monopolies.
- (e) The unconstitutionality of granting concessions through public auctions. The SCJN considered that it violated the equality and competence principles by privileging the economic aspects for their granting.
- (f) The unconstitutionality of the broad discretionary authorities of SCT for granting permits. The SCJN considered that such authorities generated legal uncertainty.
- (g) The unconstitutionality of the possibility of a radio broadcasting concessionaire to request and receive authorization to render additional services through frequency bands. The SCJN considered that certain privileges were established in favor of radio broadcasting concessionaires over telecommunications concessionaires.

Although the resolution of the SCJN did declare certain provisions of the Amendment unconstitutional, other important provisions of the Amendment, as well as those issued thereunder, remain in full force and effect and serve the objective of updating the legal regime applicable to radio broadcasting and telecommunications services in Mexico. In fact, thanks to the Amendment and the Convergence Resolution, “triple play” and “numeral portability” are now a reality in Mexico, and developments as such are forcing our authorities to consider tendering the available radio-electric spectrum in order to promote competition and implement the convergence. This only follows the international tendencies aimed at facilitating

unrestricted access to new communication technologies at low cost, fostering innovation, investment and easy access to new generation networks.

Jorge Leon Orantes Baena
Paolo Morales Varqas
Pablo Laresgoiti Mtute
Santamarina Y Steta, S.C.
Mexico City, Mexico

* * *

Argentina

Moderation of the Access System to the Foreign Exchange Market by Non-Residents

Argentina is sending positive signs to foreign investors upon moderating its system for non-residents to access the Foreign Exchange Market.

By means of Communiqué A-4662, the Central Bank of the Argentine Republic has provided that in regard to the repatriations of direct investments in local companies pertaining to the non-financial private sector, *non-residents* may freely transfer abroad any funds locally received for (i) the *sale of a direct investment*; (ii) the *final settlement of a direct investment*; (iii) the *capital reduction* resolved upon by the local company; or (iv) the *refund of capital contributions* by the local company. The former foreign exchange system had set a US\$2 million cap per calendar month with respect to this type of transaction (a limit combined with that established for portfolio investment repatriations) and further, such former system did not permit the repatriation of funds pertaining to capital reductions or capital contribution refunds without the prior authorization of the Argentine Central Bank.

Under this new system (i) the investment must have remained in Argentina for at least 365 calendar days; (ii) the paying resident is allowed to make the transfer to the non-resident; (iii) supporting documentation of the transaction and such sworn statements as required by applicable regulations must be submitted (in certain cases an external auditor certificate is required); (iv) compliance with the foreign debt information system set forth in Communiqué A-3602 must be evidenced, as applicable; (v) compliance with the mandatory deposit of funds system (*encaje*) must be evidenced if such system would have been applicable to the inflow of such funds into Argentina; and (vi) the funds must have not been allocated to other investments in Argentina from payment to transfer thereof abroad.

The cap for portfolio investment repatriations and revenues obtained therefrom is still US\$500,000 per calendar month. Likewise, the prior inflow of such funds into Argentina and the investment permanence in Argentina for at least 365 calendar days must be evidenced.

Argentine Energy Crisis

Argentina is facing a severe energy shortage that many experts blame on the lack of investments since the 2001-2002 economy crisis, despite sustained economic growth exceeding 8% over the last four years. Such lack of investments is said to be a logical consequence of government retention on oil and gas export proceeds destined to favor fiscal accounts and domestic supply through price-control mechanisms. Furthermore, Argentine oil production has been declining due to the exhaustion of fields compiled with the lack of new investments.

Additionally, Argentina is suffering a cold wave that on its independence day, July 9, saw Buenos Aires' first snowfall in almost 90 years.

At the same time, lower than expected rainfall has cut electricity output at hydro-electric dams. In midwinter, gas consumption has jumped as Argentines use the price-controlled fuel for heating their homes, while demand for electricity also rises, thus increasing the gas needs of power generators.

To ensure sufficient residential energy, President Nestor Kirchner has in the past month asked over 5,000 manufacturing companies to cut back on electricity use and applied gas restrictions of up to 40% to about 900 businesses. In addition, natural gas shipments to the neighboring country of Chile are suspended on a daily basis in order to ensure domestic supplies.

With regard to gasoline and gas-oil supply, the scenario is equally disturbing. Argentina has leaned on agricultural exports to balance fiscal surplus, taking advantage of the constant increase in prices of commodities. Agriculture production is almost exclusively dependant on gas-oil supply, and severe shortage thereof has in the past led to a general shortage of goods and tilted the trade balance toward importation.

This notwithstanding, it is clear that Argentina is not facing a long-term crisis. The energy crisis is far from a structural problem in terms of supply, as may be appreciated in Europe, but rather a consequence of poor administration and short-term government planning. The enhancement and promotion of a clear and stable regulatory and business law environment shall undoubtedly recuperate the level of investments necessary to heal the energy sector. Proof thereof has been the recent increase in the quotation of shares, between 3% and 6%, of all main companies involved in the energy industry.

Guillermo Malm Green
Brons & Salas
Buenos Aires, Argentina

* * *

Chile

Summary of Certain Provisions Contained in Law No. 20,190 (The “Capital Markets II Law” or “MKII”)

Chile published Law No. 20,190 (“MKII”) in the *Official Gazette* of June 5, 2007. MKII contains several provisions amending, among others, income, VAT and stamp tax regulations, the Banking Law, the Insurance Companies Law, the Securities Market Law, the Corporations Law, the Securities Deposit and Custody Law, the Mutual Funds Law and the Commerce Code.

This article summarizes the rules contained in MKII with respect to securities trading, derivative transactions and other securities market issues.

1. Banks

The Banking Law is amended to include, among others, the following provisions:

- (a) The banks may carry out derivatives transactions, such as futures, options, swaps, forwards and other derivative instruments or contracts, in accordance with the rules and limitations set forth by the Central Bank of Chile.
- (b) In the case of forced liquidation of a bank, the connected obligations arising from derivatives transactions carried out in accordance with (a) above may be compensated (set off) provided they arise from the same contract or the same negotiation, even if they are enforceable in different terms.

2. Issue of Bonds

Title XVI of the Securities Law, addressing the issue of bonds, is amended as follows:

Any amendments to the public deed regulating the issue of bonds, related to interest rates and/or adjustments and their payment schedule, to the amount and maturity of principal or to the original guarantees shall require the affirmative vote of the percentage set forth in the public deed, which may not be lower than 75%. In the absence of a determination in the public deed, a unanimous vote shall be required. Note that prior to this amendment, public deeds regulating the issue of bonds could only be modified on the above-mentioned matters by the unanimous vote of all bondholders.

3. Short-Term Debt

Short-term debt (i.e., with a maturity of less than one year) may be issued only through promissory notes or other credit or investment securities.

The characteristics of the issue, whether through debt securities of a fixed amount or through debt security lines, must be recorded in a public deed executed by the representative of the issuer. Promissory notes, bills and other credit securities issued in a dematerialized manner shall be valid as such, even if they do not comply with the legal requirements applicable to their physical issue. Note that prior to this amendment, the public deed was not mandatory and there was no mention of dematerialized securities.

4. Securitization

The issue of securitized securities shall be exempt from stamp taxes in the same proportion represented, within the total underlying assets, by the documents which were subject to, or exempt from, stamp taxes upon their issue or execution.

5. Public Offering of Foreign Securities in Chile

Among other amendments, the Superintendency of Securities and Insurance (“SVS”) is granted the discretion to exempt from the obligation to register foreign securities for their public offer in Chile when their issuer is under the supervision of entities with which the SVS has executed collaboration agreements permitting the SVS to obtain truthful, sufficient and opportune information on the foreign securities and their issuer.

6. Investment Funds

Investment Funds regulated by Law No. 18,815 are subject to the following new regulations:

- (a) The term for the fund, which is to have at least 50 contributors, counted as of the date in which its internal regulations have been approved, is extended from 6 months to 1 year.
- (b) These funds may not invest in (i) real estate located in Chile; (ii) quotas or rights in joint ownership of real estate or chattels; and (iii) real estate located abroad. This prohibition comes into force as of January 1, 2012.
- (c) The internal regulations must be adapted to new requirements related to the funds’ liquidity, indebtedness and diversification policies, matters allowing dissident participants to withdraw from the fund, the percentage of liens affecting the fund’s assets and percentage of indebtedness (which was previously fixed by law in 50% of its patrimony), etc.
- (d) Private investment funds must now invest in the same investments authorized for public investment funds, and in “any kind of securities, corporate rights, credit instruments and negotiable instruments.”

7. Mutual Funds

- (a) Mutual fund administrators are now under the obligation to execute a custodian agreement with a securities deposit entity regulated by Law No. 18,876, for the custody of the instruments representing the fund's investments. In the case of foreign securities, the SVS shall set forth the manner in which the deposit and custody must be made.
- (b) The administration responsibility may not be delegated; however, the administrator may grant powers of attorney or execute agreements to engage external services to execute certain acts, business or activities necessary for its business. If such external services imply the administration of the fund's portfolio, the fees must be borne by the administrator and not by the fund.
- (c) Cash of the funds must be maintained in one or more banking accounts, separate from the administrator's cash. Cash maintained on behalf of the fund may not be attached.
- (d) Certain investment limits are modified.
- (e) Letters (a) and (b) above are also applicable to administrators of foreign investment funds regulated by Law No. 18,657 and to administrators of investment funds ruled by Law No. 18,815.

8. Risk Capital Investment Funds

Tax incentives are established for participants in risk capital investment funds consisting basically in deeming the income received by such participants, arising from capital gains obtained by the fund in the sale of shares of closed stock corporations or stock companies not traded in the stock exchanges that comply with certain requirements, as non-taxable income.

Jimena Bronfman
Guerro, Olivos, Novoa u Errázuriz Ltda.
Santiago, Chile

* * *

China

China's Antitrust Law Draft Edges Closer to Promulgation

The Standing Committee of China People's Congress met in June 2007 to carry out its second reading of China's Anti-Monopoly Law Draft ("AML Draft"). This was the culmination of 12 months of redrafting since the first reading, and of 12 years of work since the draft was originally conceived.

While only limited structural changes were made to the 2006 draft, the 2007 draft contains several important

amendments, which will impact foreign businesses in China.

Price Fixing

The 2006 draft generally categorized retail price fixing as a prohibited monopoly agreement. The 2007 draft, for the first time, distinguishes fixed and minimum prices, on one hand, and maximum resale prices, on the other. Minimum prices under international competition law pricing principles are inherently anti-competitive while maximum resale prices are often not anti-competitive, particularly if they serve to prevent a retailer with market power in an exclusive territory from raising retail prices.

The 2007 draft only specifically prohibits fixing or setting minimum retail prices. This development suggests that the setting of maximum retail prices by way of horizontal agreement will no longer be considered illegal per se and that a broader reasonableness test will be applied.

The 2007 draft, however, does not distinguish between independent distributors (whose need to set retail prices needs to be protected by competition law) and commercial agents who normally expect to resell products on behalf of a manufacturer at certain designated prices (see *Exhibit 1: Prohibited Monopoly Agreements*).

Crisis Cartel

The 2006 draft has made crisis cartels one of the "safe harbors" to prohibited monopoly agreements. Crisis

Exhibit 1:

Prohibited Monopoly Agreements

Vertical Agreements—the following agreements between competing undertakings are prohibited:

- fixing or changing prices
- restricting production or sales
- allocating or sharing markets
- limiting the purchase of technology and equipment
- jointly boycotting transactions
- other monopoly agreements determined by the antitrust enforcement agency

Horizontal Agreements—the following agreements between an undertaking and its trading partners are prohibited:

- fixing the resale price
- limiting the minimum resale price
- other monopoly agreements determined by the antitrust enforcement agency

**Exhibit 2:
Exceptions for Monopoly Agreements**

- (i) improve R&D
- (ii) update product quality
- (iii) improve efficiency
- (iv) maintain public interest
- (v) crisis cartel
- (vi) foreign trade
- (vii) other exceptions determined by the antitrust enforcement agency

cartels are defined as agreements to “cope with economic depression, to moderate serious decreases in sales volumes or distinct production surpluses.” There is concern that the cartel crisis exception, without being made subject to conditions, will routinely be claimed by hard-core cartels as a convenient defense in such a way that it will undermine the purpose of the safe-harbor concept.

The 2007 draft narrows the circumstances under which crisis cartels can be applied by requiring undertakings to demonstrate that such agreements will not “substantially restrict competition in the relevant market” and can thereby enable consumers to “share the benefits provided by the agreements.” This new requirement applies to those safe harbors listed in (i) to (v) set out in Clause 15 of the 2007 draft AML (*see Exhibit 2: Exceptions for Monopoly Agreements*).

Concentration Filing Threshold

The 2006 draft used a turnover threshold to determine whether statutory notification must be made to the antitrust enforcement authority for what is known as a “concentration” (e.g., acquisitions, mergers, etc). For example, a filing must be made if the worldwide sales volume of all the parties in the concentration for the preceding year exceeds RMB12 billion (approx. US\$1.5 billion) and the sales volume for any one of the companies in the concentration in Mainland China for the preceding year exceeds RMB800 million (approx. US\$1 million). The concentration will be rejected if it is deemed to (or is likely to) have the effect of eliminating or limiting competition.

This threshold was heavily debated during the second reading. The Standing Committee of the Congress was reportedly concerned that the threshold was too low and could limit the growth of State-owned business, which remains a priority on China’s economic agenda. The members of the Standing Committee reportedly

were not able to reach agreement on an appropriate threshold, and had therefore suggested that the threshold be removed from the 2007 draft and reserved for the State Council to determine in a separate merger filing guidance.

National Security Scrutiny

There are reported proposals from members of the Standing Committee to require acquisitions of domestic Chinese business by foreign capital to be subject to strict scrutiny to ensure the State’s “economic safety.” This arises in the context of rising disquiet within China that foreign companies command too much power in certain sectors of China’s economy.

As a result, a new clause 29 has been added to the 2007 draft AML, which states that “where national security is concerned, acquisition of domestic undertakings by foreign capital or other concentrations involving foreign capital shall be examined according to the relevant regulations of the State.”

Many commentators opine that national security may not be an appropriate standard for inclusion in a competition law. This clause may also give rise to questions under China’s WTO obligations of non-discrimination and national treatment, given that competition policy with respect to concentrations should universally be applied to all transactions targeted by the AML, regardless of whether foreign capital is involved.

Penalties

The 2007 draft AML states that companies implementing prohibited monopoly agreements (*see Exhibit 1: Prohibited Monopoly Agreements*) or abusing their dominant market position (*see Exhibit 3: Abuse of Dominant Market Position*) will have their illegal gains confiscated by the antitrust enforcement agency, and be penalized up to 10% of their sales for the previous year.

**Exhibit 3:
Abuse of Dominant Market Position**

Undertakings are prohibited from engaging in the following behavior that amounts to abuse of dominant market position:

- predatory pricing
- refusal to trade
- exclusive trade
- tie-in clauses or unreasonable trading terms
- price discrimination

The 2007 draft, however, has reduced the penalty against unimplemented monopoly agreements from RMB2 million (approx US\$0.25 million) to RMB0.2 million (approx US\$25,000).

This low penalty amount, together with the removal from the 2007 draft of the antitrust enforcement authority's power to freeze a violating company's bank account, is likely to be insufficient to create any real deterrence. As a result, in some circumstances it may be profitable to engage in cartels, particularly in sectors monopolized by State-owned business.

In addition, the 2007 draft remains silent on criminal sanctions for directors and executives involved in cartels.

Antitrust Enforcement Agency

The 2006 draft provides that a new Anti-Monopoly Commission will be set up under the purview of the State Council, China's highest administrative body. The Commission will play only a coordination and advisory role, with routine responsibilities assumed by an enforcement agency to be designated by the State Council.

The creation of a single enforcement authority has been one of the most heavily debated issues in the preparation of the AML. The majority commentators are of the view that it is preferable to confer the application of competition law and policy exclusively to a single agency, regardless of whether it is a new agency or an existing one. This will help to promote efficiency, consistency and predictability in antitrust law enforcement, and will foster the development of institutional knowledge and a unified body of case law in this very complex area.

However, there are presently a number of existing agencies that have the authority to regulate national or sector-wide competition issues. Some of them have a very strong interest in the unified regulatory power to be offered by the new antitrust regime. The 2007 draft does not provide conclusion to this debate. It is likely that this issue will be reserved for the State Council to decide after the AML is promulgated by the end of 2007.

Steve Yu & Peter Corne
Eversheds LLP
Shanghai, China



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# International News

## 177 Universities Participated in the 14th Annual Willem C. Vis International Commercial Arbitration Moot in Vienna, Austria

On Friday evening, the thirtieth of March 2007, in the contemporary auditorium of the *Stadthalle*, Professor Eric E. Bergsten, 2003 recipient of the Section's Distinction in International Law and Affairs Award, welcomed approximately 1,200 law students from 177 universities based in 51 countries, their coaches and others to the Oral Rounds of the 14th Annual Willem C. Vis International Commercial Arbitration Moot. Approximately 500 arbitrators, lawyers and professors from throughout the world served as members of the three-member arbitration panels of the Moot.

The Moot was proposed by Michael L. Sher, a member of the Executive Committee, on Tuesday morning, the nineteenth of May 1992, during a speech he delivered from the main podium of the General Assembly hall of the United Nations at United Nations Headquarters in New York. He was speaking as a "Voice of International Practice" during the Silver Anniversary Congress of the United Nations Commission on International Trade Law (UNCITRAL) on "Uniform Commercial Law in the 21st Century," as a means to promote knowledge of the work of UNCITRAL and, more specifically, the United Nations Convention on Contracts for the International Sale of Goods (CISG). A valuable by-product was expected to be an increased awareness of international commercial arbitration.

Ultimately, the Institute of International Commercial Law of Pace Law School adopted the Moot. Since inception, Professor Bergsten has been the Director of the Moot. Some months after the commencement of the inaugural Moot, Willem C. Vis, Director of the Institute and former Secretary of UNCITRAL (1975–1980), succumbed to brain cancer and the Moot was named in his memory.

In 1993, Dr. Werner Meilis, head of the International Arbitral Centre at the *Wirtschaftskammer Österreich* in Vienna, agreed to arrange for the *Wirtschaftskammer* to provide the physical facilities in which to hold the inaugural Moot. It was a risk to contribute such significant resources to an untried concept. The oral arguments were held in rooms normally utilized for arbitrations and the final oral argument was held in the grand auditorium of the *Wirtschaftskammer Österreich*.

As the years passed, Professor Bergsten prudently and effectively grew the Moot from eleven universities to 177 universities based in 51 countries.

To provide for long-term continuance of the Moot, this past Spring a membership association formed under Austrian law, *Verein zur Ausrichtung und Förderung des*

*Willem C. Vis International Commercial Arbitration Moot*, loosely translated as Association for the Organization and Promotion of the Willem C. Vis International Commercial Arbitration Moot, was established. Institutional members of the *Verein* include Pace University, the University of Vienna, Queen Mary (University of London), University of Stockholm, *Wirtschaftskammer Österreich*, Austrian Arbitration Association and UNCITRAL, through the individual membership of its Secretary.

The sponsors of the Moot include a who's who of the community of international arbitral organizations.

From inception, the Moot was envisioned to be a multi-cultural, multi-faceted educational experience. There is a balance between teams representing universities based in civil law and common law jurisdictions. In the oral general rounds, the pairings are structured to maximize mootings by teams of different legal systems.

The standard of the work-product (written memorandum for claimant, written memorandum for respondent, and oral arguments) of the participating students continues to be extraordinarily high.

In the oral general round, each team moots twice as claimant and twice as respondent. The top thirty-two teams in the general round proceed to the single elimination round. Most of the arguments in the general round and all but the final round in the elimination round are held in the Law Faculty of the University of Vienna (*Juridicum*). The final round is held in the same venue as the Moot Awards Banquet, which immediately follows the final round.

Prizes are awarded for the prevailing team in the final oral round, best oralist in the general round and best written memorandum for each claimant and respondent.

Rule Number 1 of the Moot has continuously remained in effect: "The Moot must be enjoyable for one and all." Pleasure can be, and has been, derived from the long hours of hard work in the research and drafting of written submissions and preparations for oral arguments. Pleasure is also derived in Vienna from pride in performance and social activities.

Socializing has always been an important component of the entire Moot experience. During the days of the oral rounds, persons serving as arbitrators, law students and their coaches gather in the spacious, airy *Dachgeschoss* (penthouse) of the *Juridicum* for coffee, to renew friendships and to network.

On the evening preceding the official Opening and Reception, the Moot Alumni Association (“MAA”) hosts a “Welcome!” reception for the law students. The MAA also makes arrangements with a bar to serve as “MAA Social Central” for the ensuing evenings. After serving as “MAA Social Central” for a decade, *Ma Pitom*, a Viennese bar in the famous “Bermuda Triangle” section of Vienna, was closed by its owners. Graciously, they made arrangements with *Aux Gazelle*, a trendy bar and restaurant, to be the MAA’s prime nighttime socializing spot for the participating students and others. *Aux Gazelle* was well received and a new tradition was started.

During the week of the Moot, many of the Vienna law offices host receptions for Moot arbitrators and others. The receptions have become so popular with both the law firms and their guests that law firms are now hosting luncheons so as not to over-schedule the evenings. In addition, on the Sunday evening of the “Moot week,” the Moot organizes a *Heurigen* wine-tavern buffet dinner in *Neustift-am-Walde*, the colorful Vienna wine district.

The Moot concludes with the Moot Awards Banquet, to which all of the students, coaches and arbitrators are invited, and during which the awards are announced and presented.

Each year the problem to be mooted is specially crafted by Professor Bergsten. Traditionally, one of the two parties is based in the fictitious location of Port City, Equatoriana, and the other party is based in the fictitious location of Capitol City, Mediterraneo. The arbitration is held in the fictitious location of Vindobona, Danubia. Vindobona is the name of the ancient Roman city that is now Vienna. The fictitious state of Danubia derives its name from the famous Danube River, which flows by Vindobona.

The arbitration rules for the Moot change each year and are selected from those of the sponsors with a balance of those located in civil law and common law jurisdictions. The arbitration rules of the 15th Annual Moot (2007–2008) will be the JAMS International Arbitration Rules (<[http://www.jamsadr.com/rules/international\\_arbitration\\_rules.asp](http://www.jamsadr.com/rules/international_arbitration_rules.asp)>).

The Moot has progeny: the MAA (<<http://www.maa.net/>>) and Moot (East) (<<http://www.cisgmoot.org/>>). This year (2006–2007), 46 law schools based in 14 countries participated in the Moot (East). The oral rounds of the Moot (East) take place in Hong Kong shortly before the oral rounds in Vienna. This is, perhaps, the highest form of flattery and indicative of the achievement of the fundamental *raison d’être* and concept, which was to

promote the knowledge and use of the CISG and international commercial arbitration.

There are several thousand young lawyers who have participated in the Moot and commenced their professional careers with a solid knowledge of, and deep appreciation for, the CISG, international commercial arbitration and UNCITRAL. Approximately 900 of them are dues-paying members of the MAA.

The MAA sponsors seminars throughout the year and publishes biannually the well-regarded *Vindobona Journal of International Commercial Law and Arbitration* (<<http://www.maa.net/vindobonajournal/default.htm>>). Participation in the Moot has become so respected in the international commercial arbitration community that lawyers and other professionals proudly note their participation in their *curriculum vitae*.

The “Moot week” schedule of the 15th Annual Moot (2007–2008) is:

**Thursday, March 13, 2008**

Moot Alumni Association “Welcome!” Party

**Friday, March 14, 2008**

Official Moot Welcome and Reception

**Saturday–Tuesday, March 15–18, 2008**

General Round of Oral Argument

**Wednesday and Thursday, March 19 and 20, 2008**

Elimination Rounds of Oral Argument

**Thursday, March 20, 2008**

Final Oral Argument and Awards Banquet

The Official Moot Welcome and Reception will be held in the magnificent historic *Wiener Konzerthaus* in central Vienna.

The General and Elimination Rounds will be held at the Faculty of Law (*Juridicum*) of the University of Vienna and at the offices of the law firm Dorda Brugger Jordis.

The final oral argument and Awards Banquet will again be held in the contemporary Reed Messe Congress Center.

For additional information visit the Moot Web site (<<http://www.cisg.law.pace.edu/vis.html>>).

**Michael L. Sher**  
**Founder of the Willem C. Vis International**  
**Commercial Arbitration Moot**  
**New York, New York**

# Member and Firm News

The leading independent firm in M&A and private equity, Araoz & Rueda, has signed, after several months of conversations, J. Ignacio Trillo Garrigues, former General Secretary of Banco Urquijo, as partner of the firm to lead its banking and finance department, to which he will contribute his vast experience in this area, and has named Francisco Solchaga, associate in the firm since 2000, as a new partner in the firm.

Trillo has an extensive professional trajectory as an internal and external advisor. He began his career in prominent firms such as Uría Menéndez and Mayer Brown & Platt (Chicago). For almost sixteen years he worked as a legal advisor for the Chase Manhattan Bank (the leading foreign bank in Spain and pioneer in a great many products since the bank's inception as Manufacturers Hanover Trust Co. and through the course of its successive mergers with Chemical Bank, Chase Manhattan, Flemmings and JPMorgan). In this capacity, he was responsible for the design and the legal structuring of syndicated financing, debt restructuring, project and structured finance, leasing, factoring, confirming, off balance-sheet operations, financial and banking guarantees, derivative operations, custody and liquidation of securities, private banking, etc., collaborating in emblematic operations in multiple sectors (energy and utilities, media and telecom, infrastructure finance, as well as in the financing and securities derived from M&A operations), acting as Vice President and Chief Legal Counsel. He was later hired by Banco Urquijo as Legal Director and promoted in three years to Vice Secretary of the Board,

member of the Management Committee, and Secretary General with direct responsibility for a team of 27 people.

According to the firm, "This incorporation involves a new impulse in our area of banking and finance law," demonstrating the firm's intention of maintaining progressive growth, both by incorporations of lawyers at all levels and by promoting associates of the firm to partner.

With the naming of Francisco Solchaga as a partner, the firm's commitment to internal promotion, which began in 2005 with the naming as partners of Lourdes Ayala and Ainhoa Veiga, is reaffirmed. "We are searching for the ideal, that is, organic and sensible growth," affirm sources within the firm. Solchaga, who has extensive experience in M&A/private equity and Energy Law transactions, has participated in important operations like the recent advising of Luzentia Promoción y Mantenimiento Renovable, S.A. in the investment of €188 million in a photovoltaic solar park, as well as advising the British private equity fund 3i in the acquisition from Gamesa of Gamesa Servicios, a company dedicated to the maintenance of wind farms, for €180 million.

For further information, contact Ángela Barco, Responsible for the Marketing Department at Araoz & Rueda (barco@araozyrueda.com; + 00 34 91 319 0233).

**P de la Castellana  
Madrid, Spain**

## Request for Contributions

Contributions to the *New York International Chapter News* are welcomed and greatly appreciated. Please let us know about your recent publications, speeches, future events, firm news, country news, and member news.

**Oliver J. Armas**  
Editor

**Richard A. Scott**  
Co-Editor

# New International Law and Practice Section Members

David Max Aaron  
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Soraya Ruiz Abderrashman  
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John N. Fellas  
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Thacher Proffitt & Wood, LLP  
Two World Financial Center, 27th Floor  
New York, NY 10281  
oarmas@tpw.com

## **Chair-Elect**

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Curtis, Mallet-Prevost, Colt & Mosle, LLP  
101 Park Avenue  
New York, NY 10178-0061  
mblanco@cm-p.com

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Michael W. Galligan  
Phillips Nizer LLP  
666 Fifth Avenue  
New York, NY 10103-5152  
mgalligan@phillipsnizer.com

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Monereo Meyer Marinel-Lo  
Bárbara De Braganza 11, 2º  
Madrid 28004 Spain  
chamilton@mmmm.es

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Whiteman Osterman & Hanna LLP  
One Commerce Plaza  
Albany, NY 12260  
jhanna@woh.com

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Shamberg Marwell Davis & Hollis, P.C.  
55 Smith Avenue  
Mount Kisco, NY 10549  
jking@smdhlaw.com

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Lawrence E. Shoenthal  
Weiser LLP  
135 West 50th Street, 12th Floor  
New York, NY 10020  
lshoenthal@weiserllp.com

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Christine A. Bonaguide  
Hodgson Russ LLP  
One M & T Plaza, Suite 2000  
Buffalo, NY 14203  
cbonagui@hodgsonruss.com

Sydney M. Cone, III  
Cleary Gottlieb Steen & Hamilton  
1 Liberty Plaza  
New York, NY 10006  
tccone@cgsh.com

## **Vice-Chair/CLE**

John E. Blyth  
141 Sully's Trail, Suite 12  
Pittsford, NY 14534  
blyth.john@gmail.com

## **Vice-Chair/Membership**

Joyce M. Hansen  
Federal Reserve Bank of New York  
33 Liberty Street  
Legal Group, 7th Floor  
New York, NY 10045  
joyce.hansen@ny.frb.org

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Allen E. Kaye  
Allen E. Kaye, PC  
111 Broadway, Suite 1304  
New York, NY 10006  
akaye@kayevisalaw.com

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Mark H. Alcott  
Paul Weiss Rifkind Wharton  
& Garrison LLP  
1285 Avenue of the Americas, 28th Floor  
New York, NY 10019-6064  
malcott@paulweiss.com

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### **Co-Chair, International Chapters**

Jonathan P. Armstrong  
Eversheds, LLP  
Senator House  
85 Queen Victoria Street  
London EC4V 4JL, UK  
jonathanarmstrong@eversheds.com

## **Vice-Chair/Publications**

David W. Detjen  
Alston & Bird LLP  
90 Park Avenue, 14th Floor  
New York, NY 10016-1302  
ddetjen@alston.com

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Gerald J. Ferguson  
Baker Hostetler  
45 Rockefeller Plaza  
New York, NY 10111  
gferguson@bakerlaw.com

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Steven C. Krane  
Proskauer Rose LLP  
1585 Broadway  
New York, NY 10036-8299  
skrane@proskauer.com

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A. Thomas Levin  
Meyer Suozzi English & Klein, PC  
PO Box 9194  
Garden City, NY 11530-9194  
atlevin@nysbar.com

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Eduardo Ramos-Gomez  
Duane Morris LLP  
1540 Broadway  
New York, NY 10036  
eramos-gomez@duanemorris.com

## **Vice-Chair/Diversity**

Lorraine Power Tharp  
Whiteman Osterman & Hanna LLP  
One Commerce Plaza  
Albany, NY 12260  
lptharp@woh.com

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Proskauer Rose LLP  
1585 Broadway, 21st Floor  
New York, NY 10036-8299  
aschindel@proskauer.com

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James P. Duffy III  
Berg and Duffy, LLP  
33 South Service Road, Suite 109  
Jericho, NY 11753  
jpduffy@bergduffy.com

Paul M. Frank  
Hodgson Russ LLP  
1540 Broadway, 24th Floor  
New York, NY 10036  
pmfrank@hodgsonruss.com

Robert J. Leo  
Meeks & Sheppard  
330 Madison Avenue, 39th Floor  
New York, NY 10017-5002  
robert.leo@mscustoms.com

# International Law and Practice Section Committees and Chairs

## **Africa Committee**

Kofi Appenteng  
Thacher Proffitt & Wood LLP  
Two World Financial Center, 27th Floor  
New York, NY 10281  
kappenteng@tpw.com

## **Asia and the Pacific Region**

Junji Masuda  
Masuda & Ejiri  
Carnegie Hall Tower  
152 West 57th Street, 37th Fl  
New York, NY 10019-3310  
jmasuda@masudalaw.com

Lawrence Darby III  
410 Park Avenue, Suite 1530  
New York, NY 10022  
ladarby@gmail.com

## **Awards**

Jonathan Blackman  
Cleary Gottlieb Steen & Hamilton  
1 Liberty Plaza, 42nd Floor  
New York, NY 10006  
jblackman@cgsh.com

Lauren Rachlin  
Hodgson Russ  
One M & T Plaza, Suite 2000  
Buffalo, NY 14203-2391  
lrachlin@hodgsonruss.com

Michael Maney  
Sullivan & Cromwell  
125 Broad St.  
New York, NY 10004-2498  
maneym@sullcrom.com

## **Central & Eastern Europe**

Daniel Rothstein  
Flemming Zulack Williamson & Zauderer  
LLP  
One Liberty Plaza, 35th Floor  
New York, NY 10006-1405  
drothstein@fzww.com

Serhiy Hoshovsky  
Gvodz & Hoshovsky Attorneys At Law  
33 West 19th Street, Suite 307  
New York, NY 10011  
shoshovsky@gshslegal.com

## **Chair's Advisory**

John Zulack  
Flemming Zulack Williamson & Zauderer  
LLP  
One Liberty Plaza, 35th Floor  
New York, NY 10006-1404  
jzulack@fzww.com

Robert Leo  
Meeks & Sheppard  
330 Madison Avenue, 39th Floor  
New York, NY 10017-5002  
robert.leo@mscustoms.com

## **Corporate Counsel**

Allison Tomlinson  
Parsons Brinckerhoff  
1 Penn Plaza, 2nd Floor  
New York, NY 10119  
allison11955@aol.com

Barbara Levi  
Unilever U.S. Inc.  
700 Sylvan Avenue  
Englewood Cliffs, NJ 07632-3100  
barbara.levi@unilever.com

## **Cross Border M&A and Joint Ventures**

Jose Walfredo Fernandez  
Latham & Watkins LLP  
885 3rd Avenue, Suite 1000  
New York, NY 10022-4834  
jose.fernandez@lw.com

Valarie Hing  
Curtis, Mallet-Prevost, Colt & Mosle  
101 Park Ave  
New York, NY 10178-0002  
vhing@cm-p.com

## **Immigration and Nationality**

Jan Brown  
Jan H. Brown, P.C.  
1150 Avenue of the Americas, Suite 700  
New York, NY 10036  
jhb@janhbrown.com

Matthew Dunn  
Kramer Levin Naftalis & Frankel, LLP  
1177 Avenue of the Americas  
New York, NY 10036-2714  
mdunn@kramerlevin.com

## **Insurance/Reinsurance**

Chiahua Pan  
Cadwalader, Wickersham & Taft LLP  
One World Financial Center, 32nd Floor  
New York, NY 10281  
chiahua.pan@cwtt.com

Michael Pisani  
Bryan Gonzalez Vargas & Gonzalez-Baz  
444 Madison Avenue, Suite 805  
New York, NY 10022  
mpisani@bryanlex.com

## **Inter-American Committee**

Alyssa Grikscheit  
Goodwin Procter LLP  
599 Lexington Avenue  
New York, NY 10022  
agrikscheit@goodwinprocter.com

Carlos Alfaro  
Alfaro Abogados  
630 Fifth Avenue, Suite 2518  
New York, NY 10111  
alfaro@alfarolaw.com

## **International Antitrust and Competition Law**

Boris Kasten  
Hengeler Mueller  
Avenue De Cortenbergh, 118, Bte 2  
Brussels B-1000, Belgium  
boris.kasten@hengeler.com

Olivier Antoine  
Simpson Thacher & Bartlett LLP  
425 Lexington Avenue  
New York, NY 10017  
oantoine@stblaw.com

## **International Arbitration & ADR**

Guillermo Aguilar-Alvarez  
Weil Gotshal & Manges  
767 Fifth Avenue  
New York, NY 10153  
guillermo.aguilar-alvarez@weil.com

Nancy Thevenin  
Deputy Director Arbitration  
ADR North America  
1212 Avenue of the Americas, 21st Floor  
New York, NY 10036-1689  
ntn@iccwbo.org

## **International Banking Securities & Financial Transactions**

Eberhard Rohm  
Duane Morris LLP  
1540 Broadway  
New York, NY 10036-4086  
erohm@duanemorris.com

Joyce Hansen  
Federal Reserve Bank of New York  
33 Liberty Street  
Legal Group, 7th Floor  
New York, NY 10045  
joyce.hansen@ny.frb.org

## **International Corporate Compliance**

Rick F. Morris  
534 Third Street  
Brooklyn, NY 11215  
rick.morris@gs.com

## **International Distribution, Sales & Marketing**

Andre Jaglom  
Tannenbaum Helpen Syracuse &  
Hirschrift LLP  
900 Third Avenue, Suite 1200  
New York, NY 10022-4728  
jaglom@thshlaw.com

## **International Employment Law**

Aaron Schindel  
Proskauer Rose LLP  
1585 Broadway, 21st Floor  
New York, NY 10036-8299  
aschindel@proskauer.com

Elizabeth Hook  
Citigroup Inc.  
One Court Square, 9th Floor  
Long Island City, NY 11120-0002  
(718) 248-9762

## **International Entertainment & Sports Law**

Gordon Esau  
Fraser Milner Casgrain LLP  
The Grosvenor Building  
1040 Georgia Street, 15th Floor  
Vancouver, BC V6E 4H8 Canada  
gordon.esau@fmc-law.com

Howard Robbins  
Proskauer Rose LLP  
1585 Broadway  
New York, NY 10036-8299  
hrobbins@proskauer.com

**International Environmental Law**

Andrew Otis  
Curtis, Mallet-Prevost et al.  
101 Park Avenue  
New York, NY 10178-0061  
aotis@cm-p.com

John Hanna, Jr.  
Whiteman Osterman & Hanna LLP  
One Commerce Plaza  
Albany, NY 12260  
jhanna@woh.com

Mark Rosenberg  
Sullivan & Cromwell LLP  
125 Broad Street  
New York, NY 10004-2498  
rosenbergm@sullcrom.com

**International Estate and Trust Law**

Glenn Fox  
Alston & Bird LLP  
90 Park Avenue, New York, NY 10016  
gfox@alston.com

Michael Galligan  
Phillips Nizer LLP  
666 Fifth Avenue  
New York, NY 10103-5152  
mgalligan@phillipsnizer.com

**International Human Rights**

Arthur L. Galub  
205 West End Avenue  
New York, NY 10023-4804  
agalub@yahoo.com

Rachel Lea Kaylie  
Law Office of Rachel L. Kaylie  
220 Fifth Avenue, Suite 1702  
New York, NY 10001-7708  
rkaylie@aol.com

**International Insolvencies and Reorganizations**

Robert Dremluk  
Seyfarth Shaw LLP  
620 8th Avenue  
New York, NY 10018  
rdremluk@seyfarth.com

**International Intellectual Property Protection (International Patent Copyright and Trademark)**

L. Donald Prutzman  
Tannenbaum Helpert et al.  
900 Third Avenue, Suite 1200  
New York, NY 10022-4728  
prutzman@thshlaw.com

Gerald Ferguson  
Baker Hostetler  
45 Rockefeller Plaza  
New York, NY 10111  
gferguson@bakerlaw.com

**International Investment**

Lawrence Shoenthal  
Weiser LLP  
135 West 50th Street, 12th Floor  
New York, NY 10020  
lshoenthal@weiserllp.com

**International Law Practice Management**

James P. Duffy III  
Berg and Duffy, LLP  
33 South Service Road, Suite 109  
Jericho, NY 11753  
jpduffy@bergduffy.com

**International Litigation**

John N. Fellas  
Hughes Hubbard & Reed LLP  
On Battery Park Plaza  
New York, NY 10004  
fellas@hugheshubbard.com

Thomas Pieper  
Thacher Proffitt & Wood LLP  
Two World Financial Center, 27th Floor  
New York, NY 10281  
tpieper@tpw.com

**International Matrimonial Law**

Rita Warner  
Warner Partners PC  
950 Third Avenue, 32nd Floor  
New York, NY 10022  
rwarner@cobwarner.com

**International Privacy Law**

Audrey Davidson-Cunningham  
TIAA-CREF  
730 Third Avenue, 14th Floor  
New York, NY 10012  
apcunningham@tiaa-cref.org

Lisa Sotto  
Hunton & Williams  
200 Park Avenue, 31st Floor  
New York, NY 10166-0091  
lsotto@hunton.com

**International Real Estate Transactions**

Thomas Joergens  
Freshfields  
520 Madison Avenue, 34th Floor  
New York, NY 10022  
thomas.joergens@freshfields.com

**International Tax**

Michel Collet  
CMS Bureau Francis Lefebvre  
101 Park Avenue, 30th Floor  
New York, NY 10178-3099  
mcollet@bflny.com

James Shorter  
Thacher Proffitt & Wood LLP  
Two World Financial Center  
New York, NY 10281  
jshorter@tpw.com

**International Trade**

Claire Kelly  
Brooklyn Law School  
250 Joralemon Street  
Brooklyn, NY 11201  
claire.kelly@brooklaw.edu

Stuart Rosen  
Weil Gotshal & Manges  
767 5th Avenue, New York, NY 10153-0001  
stuart.rosen@weil.com

**International Transportation**

William Hull Hagendorn  
25 Parkview Avenue  
Bronxville, NY 10708-2936  
whagendorn@aol.com

Alfred Yudes  
Watson Farley & Williams LLP  
100 Park Avenue, 31st Floor  
New York, NY 10017-2513  
AYudes@wfw.com

**Publications/Editorial Board**

Charles Biblowit  
St. John's University School of Law  
8000 Utopia Parkway  
Jamaica, NY 11439  
biblowic@stjohns.edu

Lester Nelson  
Lester Nelson, Attorney at Law  
60 East 42nd Street, 46th Floor  
New York, NY 10165  
lnelsonnylaw@aol.com

Richard A. Scott  
Fraser Milner Casgrain LLP  
1 First Canadian Place  
41-100 King Street West  
Toronto, ON M5X 1B2, Canada  
richard.scott@fmc-law.com

**Public International Law**

Charles Biblowit  
St. John's University School of Law  
8000 Utopia Parkway  
Jamaica, NY 11439  
biblowic@stjohns.edu

**United Nations and Other International Organizations**

Jeffrey C. Chancas  
Borah, Goldstein, et al.  
377 Broadway  
New York, NY 10013-3993  
jchancas@borahgoldstein.com

Edward C. Mattes, Jr.  
Edward C. Mattes Jr. LLC  
375 Park Avenue, Suite 2409  
New York, NY 10152-0002  
ecmattes@earthlink.net

**U.S. - Canada Committee**

David Doubilet  
Fasken Martineau DuMoulin, LLP  
Toronto Dominion Bank Tower, Box 20  
Toronto, ON M5K 1N6 Canada  
ddoubilet@tor.fasken.com

**Western Europe**

Diana Newcombe  
Eversheds LLP  
85 Queen Victoria Street  
London EC4V 4JL England  
diananewcombe@eversheds.com

Michael Sher  
Law Office of Michael L. Sher  
166 East 61st Street  
New York, NY 10021-8509  
sher@jhu.edu

**Women's Interest Networking Group**

Jennifer Karen King  
Shamberg Marwell Davis & Hollis, P.C.  
55 Smith Avenue  
Mount Kisco, NY 10549  
jking@smdhlaw.com

Meryl Sherwood  
Pavia & Harcourt LLP  
600 Madison Avenue, 12th Floor  
New York, NY 10022  
msherwood@pavialaw.com

# Interntional Law and Practice Section Chapter Chairs

Jonathan P. Armstrong (Co-chair)  
Eversheds LLP  
Senator House  
85 Queen Victoria Street  
jonathanarmstrong@eversheds.com

Eduardo Ramos-Gomez (Co-chair)  
Duane Morris LLP  
380 Lexington Avenue, 48th Floor  
New York, NY 10168  
eramos-gomez@duanemorris.com

Gerald J. Ferguson (Co-chair)  
Baker & Hostetler LLP  
666 Fifth Avenue  
New York, NY 10103  
gferguson@bakerlaw.com

## Athens

Niovi Christopoulou  
160 Riverside Blvd At Trump  
New York, NY 10069  
niovichris@aol.com

## Barcelona

Jaime Malet  
Malet & Acociados  
Avda. Diagonal 490, Pral.  
Barcelona 08006, Spain  
jmalet@malet-net.com

## Beijing

Chi Liu  
Jun He Law Offices  
China Resources Building, 20th Floor  
8 Jianguomenbei Avenue  
Beijing 100005 China  
liuchi@junhe.com

## Budapest

Andre H. Friedman  
Nagy & Trocsanyi, LLP  
599 Lexington Ave., Suite 2328  
New York, NY 10022  
ahfriedman@verizon.net

## Buenos Aires

Juan Martin Arocena  
Rattagan Macchiavello Arocena &  
Peña Robirosa  
Avenida De Mayo 701, Piso 18  
Buenos Aires, Argentina  
jma@rmllex.com

Guillermo Malm Green  
Brons & Salas  
Maipu 1210, 5th Floor  
C1006ACT Buenos Aires, Argentina  
gmalmgreen@brons.com.ar

Alberto Navarro  
G. Breuer  
25 De Mayo 460  
C1002ABJ Buenos Aires, Argentina  
gmalmgreen@brons.com.ar

## Colombia

Ernesto Franco Cavelier  
Parra, Rodriguez & Cavelier  
Cr. 9 no. 74-08 Of. 504  
Bogota, Colombia  
ernesto.cavelier@prc-laws.com

Carlos Fradique-Mendez  
Brigard & Urrutia Abogados  
Calle 70 #4-60  
Bogota, Colombia  
(571) 346-2011

## Cyprus

Dr. Christodoulos G. Pelagias  
Law Offices of Chr. G. Pelagias  
27 Gregory Afxentiou Avenue  
PO Box 40672  
Larnaca, 6021, Cyprus  
pelagias@swrd.com

## Dublin

Eugene P. Fanning  
E P Fanning & Co.  
71 Ailesbury Rd., Ballsbridge  
Dublin 4, Ireland  
eugenefanning@eircom.net

## Finland

Timo P. Karttunen  
Vasallikatu 3 A 4  
20780 Kaarina, Finland  
timo.karttunen@ge.com

## Florida

Leslie N. Reizes  
Reizes Law Firm Chartered  
Suite 308  
1177 George Bush Boulevard  
Delray Beach, FL 33483  
reizes@bellsouth.net

## Frankfurt

Dr. Rudolf Coelle  
Dewey Ballantine LLP  
Taunusanlage 1 (Skyper)  
60329 Frankfurt Am Main, Germany  
rcoelle@deweyballantine.com

## Geneva

Nicolas Pierard  
Borel & Barbey  
2 Rue De Jargonnant  
Case Postale 6045  
Geneva 1211 6 Switzerland  
nicolas.pierard@borel-barbey.ch

Pablo M. Bentes  
World Trade Organization  
Appellate Body Secretariat-Room 2002  
Rue De Lausanne 154  
21 CH-1211 Geneva, Switzerland  
pablo.bentes@wto.org

## Iceland

Asgeir A. Ragnarsson  
BBA Legal  
Skogarhlid 12  
101 Reykjavik, Iceland  
asgeir.ragnarsson@is.landwellglobal.com

## Israel

Mitchell C. Shelowitz  
Shelowitz Broder LLP  
11 Penn Plaza, 5th Floor  
New York, NY 10001  
mshelowitz@shelbro.com

Eric S. Sherby  
Sherby & Co. Advs.  
South Africa Building  
12 Menahem Begin Street  
Ramat Gan 52521, Israel  
eric@sherby.co.il

## Istanbul

Dr. Mehmet Komurcu  
Turk Telekomunikasyon  
AS, Genel Mudurlugu  
Hukuk Baskanligi Aydinlikevler  
06103 Ankara Turkey  
mkomurcu@yahoo.com

## Japan

Shirou Kuniya  
Oh-Ebashi LPC & Partners  
Japan  
530-0003 Osaka  
Umedashinmichi Building 8f  
1-5Dojima 1-Chrome, Kita-ku  
kuniya@ohebashi.com

## Lima

Guillermo J. Ferrero  
Estudio Ferrero Abogados  
Av. Victor Andrés Belaunde 395  
San Isidro, Lima 27, Peru  
gferrero@ferrero.com.pe

Jose Antonio Olaechea  
Estudio Olaechea  
Bernardo Montegudo 201  
San Isidro, Lima 27, Peru  
511-264-4040

## Lisbon

Pedro Pais De Almeida  
PACSA Law Firm  
VAT PT 503 655 511  
Av. da Liberdade 144 / 7 Dt  
1250-146 Lisbon, Portugal  
ppa@pacsa.pt

**London**

Jonathan P. Armstrong  
Eversheds, LLP  
Senator House  
85 Queen Victoria Street  
London EC4V 4JL, UK  
jonathanarmstrong@eversheds.com

Randal John Clifton Barker  
Resolution PLC, Juxon House  
100 St. Paul's Churchyard  
London EC4M 8BU, UK  
randal.barker@resolutionplc.com

Anne E. Moore-Williams  
310 The Whitehouse, 9 Belvedere Rd.  
London SE1 8YS, UK  
aemw@aemw.fsnet.co.uk

**Luxembourg**

Alex Schmitt  
Bonn Schmitt & Steichen  
44 Rue De La Vallee  
L-2661 Luxembourg  
aschmitt@bsslaw.net

**Madrid**

Calvin A. Hamilton  
Monereo, Meyer & Marinel-lo  
Bárbara De Braganza 11, 2º  
Madrid 28004, Spain  
chamilton@mhhh.es

Clifford J. Hendel  
Araoz & Rueda  
Castellana 164  
Madrid 28046, Spain  
hendel@araozyrueda.com

**Manila**

Efren L. Cordero  
No. 44 A. Periquet Street, B.F. Heva  
Las Pinas City  
Metro Manila, Philippines  
attyblue\_boy@yahoo.com

**Milan**

Maurizio Codurri  
FPC Partners LLP  
Viale Bianca Maria, 24  
Milano J-20129, Italy  
maurizio\_codurri@itpa.org

**Montevideo**

Nicolas Jorge Herrera  
Guyer and Regules  
Plaza Independencia 811  
11100 Montevideo, Uruguay  
nherrera@guyer.com.uy

**Panama**

Alvaro J. Aguilar  
Lombardi Aguilar & Garcia  
PO Box 0831-1110  
Ocean Plaza  
Panama 0831, Panama  
aaguilar@nysbar.com

Juan Francisco Pardini  
Pardini & Associates  
Plaza 2000 Tower  
50th Avenue, 10th Floor  
PO Box 0815 01117  
Panama City, Panama  
pardini@padela.com

**Paris**

Yvon Dreano  
Jeantet & Associés  
87 Avenue Klebér  
75116 Paris, France  
(331) 45-05-80-15

Pascale Lagesse  
Freshfields Bruckhaus Deringer  
2 Rue Paul Cezanne  
75008 Paris France  
pascale.lagesse@freshfields.com

**Quito**

Evelyn L. Sanchez  
Corral-Sanchez Abogados S.A.  
San Javier N26-130 Y Ave. Orellana  
Quito, Ecuador  
evelyn@corral-sanchez.com.ec

**Rome**

Cesare Vento  
Gianni Origoni & Partners  
Via Delle Quattro Fontane, 20  
Rome 00184, Italy  
cvento@gop.it

**Santiago**

Francis Lackington  
Baeza, Larrain & Rozas  
Av. Apoquindo 3001, Piso 13  
Santiago, 7550227, Chile  
flackington@blr.cl

**Stockholm**

Carl-Olof Erik Bouveng  
Advokatfirman Lindahl HB  
PO Box 14240, SE-104 40  
Stockholm, Sweden  
carl-olof.bouveng@lindahl.se

**Sydney**

Richard Arthur Gelski  
Level 30  
64 George Street  
Sydney, NSW 2000 Australia  
richard.gelski@jws.com.au

David Graham Russell  
180 Phillip Street  
Ground Floor Wentworth Chambers  
Sydney 2000 Australia  
russell@gibbschambers.com

**Toronto**

David M. Doubilet  
Fasken Martineau DuMoulin, LLP  
Box 20, Toronto Dominion Bank Tower  
Toronto M5K 1N6, Canada  
ddoubilet@tor.fasken.com

**Vancouver**

Donald R.M. Bell  
Davis LLP  
1 First Canadian Place, Suite 5600  
100 King Street West  
Toronto, ON M5X 1E2, Canada  
dbell@davis.ca

**Vienna**

Dr. Otto H. Waechter  
Graf & Pitkowitz Rechtsanwalte  
Stadiongasse 2  
1010 Vienna, Austria  
waechter@gmp.at

**Zurich**

Martin E. Wiebecke  
Anwaltsbüro Wiebecke  
Kohlrainstrasse 10 Kusunacht  
Zurich CH-8700, Switzerland  
info@wiebecke.com

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## New York International Chapter News

### Editor:

Oliver J. Armas  
Thacher Proffitt & Wood LLP  
Two World Financial Center  
New York, NY 10281  
oarmas@tpw.com

### Co-Editor:

Richard A. Scott  
Fraser Milner Casgrain LLP  
1 First Canadian Place  
41-100 King Street West  
Toronto, ON M5X 1B2, Canada  
richard.scott@fmc-law.com

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**NYSBA** NEW YORK STATE BAR ASSOCIATION  
**INTERNATIONAL LAW AND PRACTICE SECTION**  
One Elk Street, Albany, New York 12207-1002

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