

NYSBA

Environmental & Energy Law Section 2018 Fall Meeting Mt. Tremper, N.Y.

NYC's Watershed Protection Land Acquisition Program

An examination of the most peculiar, socially engineered program for the protection of the world's largest unfiltered water supply.

---"Still Crazy After All These Years."

WOH COM

NYC's Watershed Protection Land Acquisition Program

Statutory & Regulatory Underpinnings (NYS):

- ECL Art 15, Title 15 Water Supply
- 6 NYCRR Part 601 Water Withdrawal Permitting, Reporting and Registration
- DEC Declaratory Ruling 15-06 (Oct 1982)
- 1997 NYC Watershed Memorandum of Agreement, Article II
- NYSDEC Water Supply Permit WSA #11,352 --NYC Watershed Land Acquisition Program December 24, 2010, as modified 06-15-16

/ WOH.COM

NYC's Watershed Protection Land Acquisition Program

Statutory & Regulatory Underpinnings (Federal):

- SDWA Amendments 1986
- Surface Water Treatment Rule 40 CFR Part 141.71(b)(2)
- 2017 Filtration Avoidance Determination (FAD)

NYC's Watershed Protection Land Acquisition Program	\neg
Statutory & Regulatory Underpinnings (NYC):	
New York City Department of Environmental Protection Long-Term Watershed Protection Plan December 2016	
Proposed Modifications to the Long-Term Land Acquisition	
Plan 2012-2022 submitted April 2018	
4 / WOH.CC	20М
	¬
NYC's Watershed Protection Land Acquisition Program	
NYS ECL Art 15, Sections 15-1501 Water withdrawals; Permits	
Except as otherwise provided in this title, no personshall have any power to do the following until such person has first	
obtained a permit or permit modification from the department pursuant to this title:	
 b. To take or condemn lands for the protection of any existing sources of public water supply; or for the development or protection of any new or additional sources of public water 	
supply; as amended 2011, c. 401	
5 / WOH.CC	20М
NYC's Watershed Protection Land Acquisition Program	\neg
NTL'S Watersned Protection Land Acquisition Program	
NYS	
ECL Art 15, Sections 15-1503 Permits 2. In making its decision to grant or deny a permit or to grant a permit with conditions, the department shall determine	
whether: c. the project is just and equitable to all affected municipalities	
and their inhabitants with regard to their present and future needs for sources of potable water supply;	

NYC's Watershed	Protection	Land Acq	uisition	Progra

6 NYCRR Section 601 Water Withdrawal Permitting, Reporting and Registration

601.3 Applicability.

- This Part applies to any person who is engaged in, or proposes to engage in, ... the taking, condemnation or acquisition of land for the development or protection of sources of public water supply systems in excess of the threshold volume[100,000 gpd];

NYC's Watershed Protection Land Acquisition Program

6 NYCRR Section 601 Water Withdrawal Permitting, Reporting and Registration

- 601.3 Applicability.
- ... All valid public water supply permits and approvals issued by the department or its predecessors that are in effect as of February 15, 2012 shall remain in full force and effect according to their terms...

won.com

NYC's Watershed Protection Land Acquisition Program

6 NYCRR Section 601 Water Withdrawal Permitting, Reporting and Registration601.6 Water withdrawal permit.

Except to the extent that it is otherwise explicitly stated in this Part, no person may take any of the following actions without

having first obtained a water withdrawal permit:

(a) take, condemn or acquire lands for a source or for the protection of such source of public water supply equal to or greater than the threshold [100,000gpd] volume

/ woн.com

NYC's Watershed Protection Land Acquisition	Program		_
NYS			
6 NYCRR Section 601 Water V	ithdrawal Permitting,		_
Reporting and Registration			
601.11 Actions on permit a			
., .	ant or deny a permit or to grant		_
a permit with conditions, the whether:	uepartment snall determine		
	just and equitable to all		
	nd their inhabitants with		_
regard to their present a			
sources of potable water	•		
sources of poluble water	зирріу,		
			_
1		/ WOH.COM	
			_
NYC's Watershed Protection Land Acquisition	Program		
NYC's Watershed Protection Land Acquisition	Program		_
NYC's Watershed Protection Land Acquisition NYS	Program		_

permit was required for the City of Schenectady and Town of Niskayuna to take or condemn lands for the protection of their Great Flats Aquifer water supply, even though there was no plan to withdraw additional water for their supply.

Upheld: In re City of Schenectady v Flacke, 100 AD2d 349 (3d Dept. 1984) Lv to App den. 63 N.Y. 2d 603; See also, Williams v City of Schenectady 115 AD 2d 204 (3d Dept. 1985) (upholding DEC's determination that a water supply permit is also required for purchase of water supply lands.

won.com

NYC's Watershed Protection Land Acquisition Program

NYS
NYSDEC Water Supply Permit WSA #11,352 --NYC Watershed
Land Acquisition Program December 24, 2010, as last modified 06-15-16

(See Appendix B) See Special Conditions

/ won.com

Special Conditions Table of Contents 1. Authorization 4 4 2. Solve 4. Authorization 4 4 3. Solve 4. Control Conditions 5 4 4. Definitions 6 4 5. Definitions 7 5 7 6. While Selder-Phile Entire I Domain 9 7 7. Register Phile Control Control 1 9 7 7. Register Phile Phile Control Control 1 9 7 7. Register Phile Phile Control Control 1 9 9 7. Register Phile Phil
2 South
1
A
5. Willing slater/the Eminent Doman 7 6. Wagging of Privily Assa. 8 a p. 8. Wagging of Privily Assa. 9 a p. 8. Vaccant Land-Defined 9 a 8. Vaccant Land-Defined 9 a 11. Adjustice Procedures 1 a 12. Calculation Froundations 1 a 13. Exclusion Froundations 1 a 14. Adjustice Procedures 1 a 15. Exclusion Froundations 1 a 14. Adjustice Procedures 1 a 14. Adjustice Procedures 1 a 14. Adjustice Procedures 1 a 15. Fail Market Value 1 a 16. Value of Land Calculations 1 a 17. Waterbeef Consequence Landers 1 a 18. Value of Landers (Landers) 1 a 19. Waterbeef Consequence Landers 1 a 10. Market (Landers) 1 a 11. Waterbeef Consequence Landers 1 a 12. Lander (Landers) 1 a 13. Waterbeef Consequence Landers 1 a 14. Waterbeef (Landers) 1 a 15. Waterbeef (Landers) 1 a
6. Magning of Priority Aveas 8 7. Highlity and Ambidiston for Anguistion 8 8. Size and Natural Teatures Criticia 9 9. Size and Natural Teatures Criticia 19 10. Strakinos from Ampailable (Designed Hambert and Village Aveau) 11 11. Local Consolitation 12 12. Local Consolitation 13 13. For Manufact Value 13 15. Reconstanced Users City Property Owner and The Society of Watershed Protection 15 15. Reconstanced Users City Property Owner and The City Listed Acquisition Program 15 16. Note List Of Face Assessment Property under the City Listed Acquisition Program 16 18. In International Users Strategist Consortional Consortion 18 18. In International Users Strategist Consortional Consortions 18 18. In International Consortions 19 18. In Internat
7. Eligibility and Authorication for Aquiption 8 8. Viscati Hand-Different of Curris 9 10. Exclusion from Aquiption of Curris 12 10. Exclusion from Aquiption (Egyption) Humber and Village Areas) 12 11. Application from Aquiption (Egyption) Humber and Village Areas) 13 13. Fan Advantact Value 13 14. Schoolad 13 15. Schoolad 13 16. Marchaet Value 14 17. Waterhold Contravation Casement 14 18. Marchaet School (Egyption) From Carris (Egyption) From Carris (Egyption) 14 18. Marchaet School (Egyption) From Carris (Egyption) 14 18. Marchaet School (Egyption) 15 19. Waterhold (Egyption) 15 10. Waterhold (Egyption) 18 11. March (Egyption) 18 12. Lainteen (Egyption) 18 13. Lainteen (Egyption) 18 14. March (Egyption) 19 </td
8. Vacant Land Dotherd 9 8. Vacant Land Dotherd 9 3. Vacant Land Conform 9 3. Vacant Land Land Land Land Land Land Land Land
Second Instance Teamers Citation 9
15
11. Aguistice Procedures 12
12
13
15 Shouldad 15 Shoulda
Security Contraction User: City Propagating Production 15
15. Uses LVP Fe and Existent Property under the City's Land Acquaition Program 15. Washarded Conservation Existents 17. Washarded Conservation Existents 18. Real Property Taxes: Variational Conservation Existence 18. Real Property Taxes: Variational Conservation Existence 19. Limitation or Travelline To Sax Existence 19. Limitation Conservation Program Updates and Approval 20. Limitation Conservation Program Updates and Approval 20. Limitation Conservation Program Updates and Approval 20. Many Conservation Program Updates and Approval 20. Restriction on Augustion of Title 21. Restriction on Augustion of Title 22. Printing Approx Determination 23. Restriction on Augustion Conservation 24. Restriction on Augustion Conservation 25. Restriction on Augustion Conservation 26. Restriction on Augustion Conservation 27. Restriction on Augustion Conservation 28. Restriction on Augustion Conservation 29. Restriction on Augustion Conservation 20. Restriction on Augustion Conservation 20. Restriction C
17. Waterhold Contention Lisements 17.
15
15
20. Institution on Transfers to Tax Example Entities 19 21. Land Held in Figurity for Waterheld Protection 19 22. Any supplicable Reports 30 23. Any supplicable Reports 30 24. Any supplicable Reports 30 25. Programs to Sector Cooperation Incompanies Implementation 20 25. Programs to Sector Cooperation and Requirement to Fund Waterheld Protection and Partnership Programs 20 25. Principles Agency Unterministion 25 27. Principle Agency Unterministion 26 28. Bays Limits Destruction 27 29. Bays Limits The Program 27
21. Land Held in Pergutaria for Watershell Protection 33 22. Appealable Register (Septiment Septiment (Septiment Register) 30 23. Water Conservation Program implementation 20 24. Water Conservation Program implementation 30 25. Programs to Discharge (Congested) and Requirement to Fund Watershed Protection and Partnership Programs 30 25. Principal Agency Determination 24 26. Montace and Estimation 24 27. Principal Agency Determination 25 28. Principal Agency Determination 26
22. Anguistion Reports 30 23. Water Conservation Program Updates and Agrowal 20 24. Water Conservation Program Implementation 20 25. Water Conservation Program Implementation 20 26. Restriction and Program Implementation 20 27. Principle Program Implementation 25 28. Restriction and Experimentation of Title 25 29. Principle Agency Determination 25 20. Restriction Agency Determination 27 28. Regulation Here Program 27
21. Water Conservation Program Updates and Approval 20 24. Water Conservation Program Updates and Approval 20 25. Programs to Festar Cooperation and Requirement to Fund Waterheld Protection and Partnership Programs 20 26. Relatitions on Application of Title 25 27. Inchesting Application of Title 26 28. Repair Application of Title 27 29. Repair Application of Title 28 20. Repair Application of Title 29 20. Repair Application of Title 29 20. Repair Application of Title 29 21. Repair Application of Title 29
24. Water Conservation Program inejementation 25 Programs to Servation Conservation inejementation 26 Programs to Servation Conservation and Requirement to Fund Watershed Protection and Partnership Programs 27 Primary Agency Externations 28 Notices and Molecularity 28 Notices and Molecularity 29 Notices and Molecularity 29 Notices and Molecularity
Programs to Foster Cooperation and Requirement to Fund Watershed Protection and Partnership Programs Bestriction Configuration of Time Service Servic
26. Restriction on Aquisition of Table 25 27. Primary, Agency Ostermisation 26 28. 28. Notices and Submittals 26 29. Reparation literary trogram 27
27. Primacy Agency Determination 26 28. Notices and Submittals 26 29. Riparian Buffers Program 27
28. Notices and Submittals 26 29. Riparian Buffers Program 27
29. Riparian Buffers Program 27
30. Revocable Permits for use of Watershed Property Owned in Fee by NYCDEP 28
31. Watershed Forest Conservation Easement Program 28
32. Forest Management Plans 28
33. Enhanced Land Trust Program 29
34. East of Hudson Non-Point Source Stormwater Program 29

1997 NYC Watershed Memorandum Agreement

Article I (See Appendix C)

6. WHEREAS, the Parties recognize that the goals of drinking water protection and economic vitality within Watershed communities are not inconsistent and it is the intention of the Parties to enter into a new era of partnership to cooperate in the development and implementation of a Watershed protection program that maintains and enhances the quality of the New York City drinking water supply system and the economic vitality and social character of the Watershed communities; and

/ WOH.COM

1997 NYC Watershed Memorandum Agreement

Article I
7. WHEREAS, after extensive negotiations the Parties now enter into legally enforceable commitments, as set forth in this Agreement, on issues related to the Watershed protection program, including the Watershed rules and regulations, the land acquisition program, and Watershed partnership initiatives; and

/ woн.com

1997 NYC Watershed Memorandum Agreement

Article I

8. WHEREAS, the Parties agree that the City land acquisition program, as described below in Article II, is a purely voluntary program which provides the opportunity to the Watershed communities to review parcels and to provide comments to the City on potential acquisitions, and that Towns and Villages may exempt areas of their communities from purchase under the City's land acquisition program; and

/ WOH C

1997 NYC Watershed Memorandum Agreement

Article

9. WHEREAS, the Parties agree that the City's land acquisition program, the City's Watershed Regulations, and the other programs and conditions contained in this Agreement, when implemented in conjunction with one another, would allow existing development to continue and future growth to occur in a manner that is consistent with the existing community character and planning goals of each of the Watershed communities; and that the City's land acquisition goals insure that the availability of developable land in the Watershed will remain sufficient to accommodate projected growth without anticipated adverse effects on water quality and without substantially changing future population patterns in the Watershed communities;

/ WOH.COM

1997 NYC Watershed Memorandum Agreement

Article II NYC WATERSHED LAND ACQUISITION PROGRAM (See Appendix D)

- 54. Overview.
- 55. Prior Permit Application Discontinued.
- 56. New Permit Application.
- 57. Processing of New Permit Application.
- 58. Permit Issuance.
- 59. Limitation on Eminent Domain.
- 60. Willing Buyer/Willing Seller; Solicitation
- 61. Fair Market Value
- 62. Duration and Schedule.

1997 NYC Watershed Memorandum Agreement 63. Natural Features Criteria: Catskill and Delaware Water 65. Catskill and Delaware Watershed Acquisition Milestones. 66. Land Acquisition Criteria: Croton Watershed. 67. Vacant Property West of Hudson. 69. Vacant Property East of Hudson. 70. Designation of Non-Acquirable Land East of Hudson. 71. Local Consultation. 1997 NYC Watershed Memorandum Agreement 72. Recreational Uses: Newly Acquired Property. 73. Recreational Uses: Currently Owned City Property 74. City Financial Commitments for Land Acquisition. 75. Land Acquisition Segregated Account. 76. The State's Croton Land Acquisition Program. 77. Watershed Agricultural Easements Program Overview. 78. Watershed Agricultural Easements Program. / WOH.COM 1997 NYC Watershed Memorandum Agreement 79. Real Property Taxes: Newly Acquired in Fee Under the City's Land Acquisition Program. 80. Real Property Taxes: Watershed Conservation Easements. 81. Limitation on Transfers to Tax Exempt Entities. 82. Land Held in Perpetuity for Watershed Protection. 83. Conservation Easements Held in Perpetuity for Watershed Protection. 84. Acquisition Reports.

/ WOH.COM

85. Permit Conditions.

86. Funding of Permit Programs in City Budget.

Watershed		

Federal

SDWA Amendments 1986 Pub Law 99-339 June 19, 1986
The 1986 amendments required the EPA to (1) issue regulations for 83 specified contaminants by June 1989 and for 25 more contaminants every three years thereafter, (2) promulgate requirements for disinfection and filtration of public water supplies, (3) limit the use of lead pipes and lead solder in new drinking water systems, (4) establish an elective wellhead protection program around public wells, (5) establish a demonstration grant program for state and local authorities having designated sole-source aquifers to develop ground water protection programs, and (6) issue rules for monitoring underground injection wells that inject hazardous wastes below a

drinking water source. The amendments also increased the EPA's

.

NYC's Watershed Protection Land Acquisition Program

enforcement authority.

Federal

Surface Water Treatment Rule --40 CFR Part 141.71 June 1989
• The purpose of the Surface Water Treatment Rules (SWTRs) is to reduce illnesses caused by pathogens in drinking water.

to reduce illnesses caused by pathogens in drinking water.
The disease-causing pathogens include Legionella, Giardia lamblia, and Cryptosporidium.

 The SWTRs requires water systems to filter and disinfect surface water sources. Some water systems are allowed to use disinfection only for surface water sources that meet criteria for water quality and watershed protection.

/ WOH.COM

NYC's Watershed Protection Land Acquisition Program

Federal

Surface Water Treatment Rule --40 CFR Part 141.71 June 1989 § 141.71 Criteria for avoiding <u>filtration</u>.

A <u>public water system</u> that uses a <u>surface water</u> source must meet all of the conditions of paragraphs (a) and (b) of this section, and is subject to <u>paragraph</u> (c) of this section, beginning December 30, 1991, unless the <u>State</u> has determined, in writing pursuant to § 1412(b)(7)(C)(iii), that <u>filtration</u> is required.

NYC's Watershed Protection Land Acquisition Program

Federal

SWTR 40 CFR 141.71 (b)Site-specific conditions. ...(2) The <u>public water</u> <u>system</u> must maintain a watershed control program which minimizes the potential for contamination by Giardia lamblia cysts and <u>viruses</u> in the source water. The <u>State</u> must determine whether the watershed control program is adequate to meet this goal. The adequacy of a program to limit potential contamination by Giardia lamblia cysts and <u>viruses</u> must be based on: the comprehensiveness of the watershed review; the effectiveness of the system's program to monitor and control detrimental activities occurring in the watershed; and the extent to which the water system has maximized land ownership and/or controlled land use within the <u>watershed</u>. At a minimum, the watershed control program must:

- (i) Characterize the watershed hydrology and land ownershi
- (ii) Identify watershed characteristics and activities which may have an adverse effect on source water quality; and
- adverse effect on source water quality; and
 (iii) Monitor the <u>occurrence</u> of activities which may have an adverse effect on source water quality.

/ WOH.

NYC's Watershed Protection Land Acquisition Program

Federal/NYSDOH

NYC Filtration Avoidance Determinations

January 1993

December 1993

May 1997

November 2002

July 2007

May 2014 Modification (NYSDOH in consultation with EPA)

December 2017 (NYSDOH) (See Appendix E)

/ WOH.COM

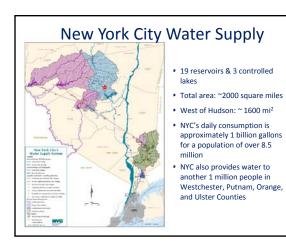
NYC's Watershed Protection Land Acquisition Program

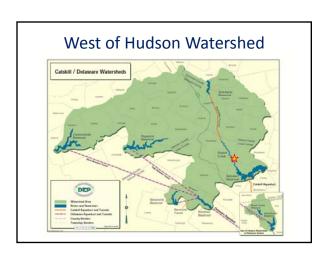
Federal/NYSDOH

2017 Filtration Avoidance Determination (FAD) December 2017 Section 4.2 Land Acquisition Program (Appendix E pp 35-43) The Land Acquisition Program (LAP) seeks to prevent future degradation of water quality by acquiring environmentallysensitive lands. The overarching goal of the LAP is to ensure that these high priority Watershed lands are placed into permanently protected status, either through fee simple purchase or conservation easements (CEs), so that the Watershed continues to be a source of high-quality drinking water for the City and upstate counties. In pursuit of this goal, since 1997 the City has secured over 140,000 acres of land and CEs. Prior to 1997, the City owned 34,193 acres of reservoir buffer land. Now more than 38% of the more than one million acres covered by the Catskill/Delaware Watershed is currently protected the City, the State, and/or other entities such as municipalities and land trusts.

	\neg
NYC's Watershed Protection Land Acquisition Program	
NYC Long-Term Plan in support of Renewal of its Filtration	
Avoidance Determination for the Catskill/Delaware System December 2016 (See Appendix F Land Acquisition Program	
(pp 31-34) http://www.nvc.gov/html/dep/pdf/reports/2016 long-term watershed protection program plan.pdf	
LAP was initiated in 1997 following execution of the Watershed Memorandum of Agreement, the Water Supply Permit, and the	
1997 FAD. In the last twenty years, the City has secured over 140,000 acres of land and conservation easements ("CEs"),	
which is added to 34,193 acres of protected buffer land surrounding the reservoirs that was owned by the City as of	
1997.	
28 / WOH.COM	
	\neg
NYC's Watershed Protection Land Acquisition Program	
Proposed Modifications to the Long-Term Land Acquisition Plan	
2012-2022 submitted April 2018 Prepared in accordance with Section 4.2 of the NYSDOH 2017	
Filtration Avoidance Determination (see Appendix G)	
http://www.nrc.gov/html/deo/felf/reports/fed 4.2 land acquisition program - proposed modifications to the long- term strategy 2012-2022 04-28-edf	
29 / WOH.COM	
NYC's Watershed Protection Land Acquisition Program	
And the saga continues	
Questions?	
Questions.	
30 / WOH.CON	







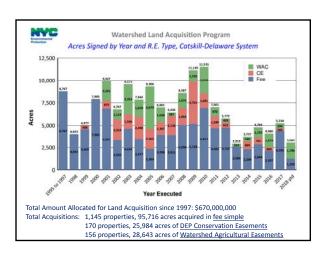
Watershed Control Program

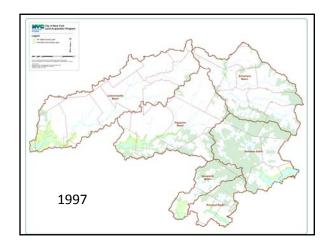
"The public water system must demonstrate through ownership and/or written agreements with landowners within the watershed that it can control all human activities which may have an adverse impact on the microbiological quality of the source water."

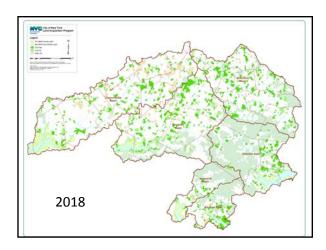
40 CFR § 141.71(b)(2)

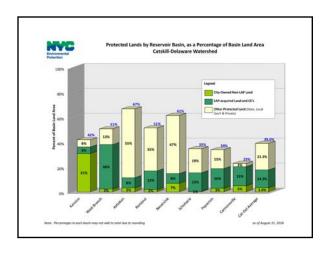
NYC Watershed Control Program

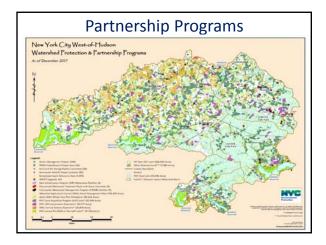
- In early 1990s, NYC and NYS combined owned less than 25% of the land in the watershed (excluding reservoirs)
- The watersheds of peer cities seeking filtration avoidance were 70-100% publicly owned
- NYC proposed:
 - Land acquisition to increase percentage
 - Updated regulations for certain land uses with potential to contaminate
 - Written agreements with certain landowners whose activities have greater potential to contaminate





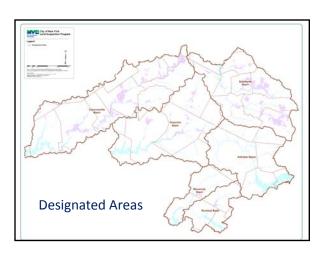


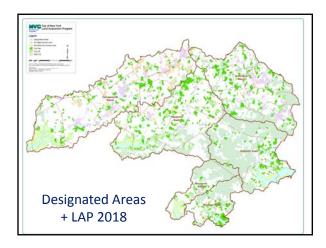




LAP: Mandate and Authorization

- The <u>requirement</u> that NYC fund and implement the Land Acquisition Program comes from the FADs, issued by NYSDOH in consultation with USEPA
- The <u>authorization</u> for NYC to acquire land for watershed protection comes from its Water Supply Permits, issued by NYSDEC
 - The 1997 Water Supply Permit was negotiated as part of the 1997 MOA, which settled a pending administrative adjudicatory proceeding
 - The 2010 Water Supply Permit reflects the negotiated agreement of the West of Hudson watershed stakeholders, memorialized in the 2010 "Side Agreement" modifying the 1997 MOA





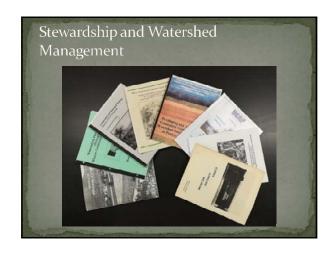




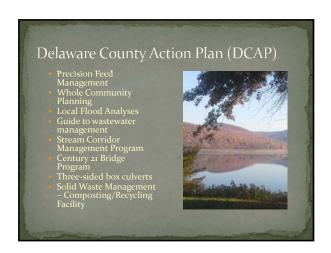








Local Stewardship – The Cornerstone of Effective Watershed Management Resource management is a way of life Long term land management – open space, agriculture, & natural resource-based businesses Agriculture- & tourism-based economy Local commitment & investment Buy-in from local advocates Education & outreach from local experts Sustainable communities provide for better land & water quality management



Delaware County
• 2016 Census American Community Survey (ACS)
 Population – 46,480
• Median age – 46.5
 Total housing units – 31,158
• Vac./seasonal homes – 9,276 (29.8%)
Median household income - \$46,055.00
• Average cost for single family home - \$135,200.00
 Average monthly utility costs - \$718.00
• Commute to work – 23.5 minutes

Factors Impacting Delaware County Decliwing/evolving Agricultural Businesses Fewer haulers for milk - no new pick tickets Farm operations changing from dairy to other uses Lack of succession and transition planning New demands on county services (i.e. Social Services, OFA, Mental Health, Public Safety) Suicide rates increasing, depression and changes in family dynamics Opioid/drug arrests and need for drug rehab and drug court services More senior service needs - 90,000 senior meals served from 1/1/2018 - 9/30/2018 NIMBY mentality Opposition to public projects including energy projects, housing projects and communication projects Increased seasonal and vacation housing stock Large incomes from downstate buyers drive real estate prices out of range for affordable housing for local residents Large number of single family homes purchased for use as AirBNB Seasonal home buyers competing with local residents for limited housing stock NY City Land Acquisition Program Large tracts of land with development potential removed from future use through acquisition and easement programs Lands never make it to the open market eliminating competition to the NYC program

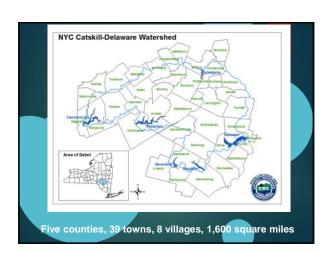
Other Factors Effecting Sustainability Declining School Populations Declining population and increasing seasonal residency limits the number of school age children Long commutes to school and small class sizes reduce availability for extra curricular activities (sports, clubs, APA courses, etc.) Lack of Volunteers - EMS, Ambulance and fire Volunteer fire departments challenged to get enough volunteers to provide service - strong dependence on mutual aid, Ambulance services are limited and can often result in waits of 45 minutes or longer Climate Change Delaware County has the most federal declarations for flood events in NY State. Weter seasons have affected agricultural growing seasons and yields Geographic setting Mountainous terrain and a large number of rivers and streams make the region difficult to traverse or develop Geography makes it difficult to provide broadband, high speed internet or cell coverage Lack of large scale transportation corridors Limited highway, rail and air access hinders any form of growth other than small businesses and tourism.

Sustainability vs. Water Quality What risk does development pore in Delaware County given the many factors that would need to be overcome to provide for any type of large scale development? Local Comprehensive Plans support rural community and sense of place Development requires access to sewer, water and public highways which are limited and expensive to expand What impact does the continued core land acquisition program have on sustainability in Delaware County? Real estate values relate to demand and willingness to pay more for property It isn't so much how many acres are purchase but where those acres are -competing for the most developable parcels. Is there an acceptable alternative to core land acquisition that meets the needs for water quality protection and limits impacts to sustainability? Stream side acquisition program Greater availability of the Conservation Reserve Enhancement Program (CREP) What has Delaware County done to move toward more proactive watershed planning? Stream Corridor Management Planning Local Flood Analysis - Flood buyouts, floodplain restoration and flood protection Continuation of programs into other watersheds in Delaware County for consistent protection throughout the county.

Local Flood Analysis (LFAs)
 Delaware County Stream Program first created flood commissions in Walton and the East Branch in 2010.
 Flooding 2011 brought to light the many issues that the watershed faces when flood waters impact one of the reservoirs.
 Delaware County Core Group partners developed a white paper addressing needs for recovery and long term resiliency as a form of water quality protection. Focused on scientifically designed solutions to flood prevention in population areas Provided a foundation for mitigation in areas that are most relevant to protection of water quality while reducing the amount of lands to be acquired in the core land acquisition program
 Negotiations with DEP and Regulators created a series of programs to address flood mitigation
 LFAs developed through the DEP stream program and SWCD contracts Acquisition of flood impacted properties identified by the LFAs through the DEP land acquisition program
 Relocation of homes and businesses displaced as part of DEP Flood Buyout projects through CWC
 Flood plain restoration projects through SWCD Stream Program Mitigation Grants Program

THANK YOU! QUESTIONS? Shelly Johnson-Bennett, Director Delaware County Planning PO Box 367, Page Avenue, Delhi, NY 13753 (607) 832-5444 Shelly.johnson@co.delaware.ny.us





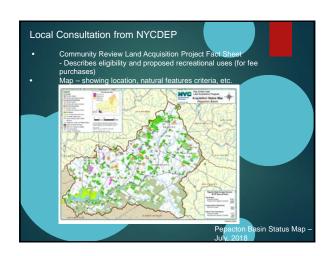
Catskill Watershed Corporation

- Not for Profit Local Development Corporation
- Governed by our by-laws, subject to Open Meetings Law and Freedom of Information Law
- CWC Board of Directors composed of 15 individuals
 12 local directors elected by 39 member towns
 2 Governor appointees, and
 1 representative appointed by the Mayor of New York
- Rigorous financial policy and accounts are annually audited by independent auditor. Board of Directors approve all expenditures or contracts over \$10,000
- Per Watershed MOA, most funding decisions are subject to a 15-day notice and right of objection
- Monthly Board and Committee meetings are open to the public

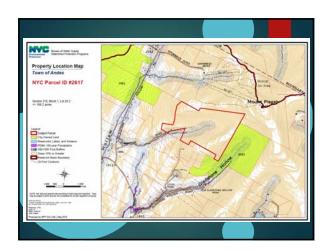
















City Funded Flood Buyout Program

- Operates when FEMA program is closed
- Offered by NYCDEP to municipalities in response to Hurricane Irene
- An exception to Land Acquisition Program Requirements of vacancy, minimum size, and natural features criteria
- Flood Buyouts may be owned by NYCDEP or Municipality
- All City funded Flood Buyouts must be approved by the Town where located













The Environmental Community and the NYCDEP Land Acquisition Program

What role does the environmental community play?

- Working to ensure clean, safe drinking water while no adverse environmental or community health impacts result from the operation of the water supply
- Providing this drinking water includes large scientific, political and economic challenges—all of which benefit from watchdogging by environmental organizations
- The environmental community's position as non-governmental organizations offers the group a different perspective and different advocacy tools than other MOA signatories.

Why is Land Acquisition Important?

- The preferable way to safeguard the drinking water supply is watershed protection. Preventing pollution from entering the system in the first place, instead of trying to filter it out afterwards.
- Protecting watershed lands is the primary line of defense in preventing pollution — a position held by water quality experts, the EPA and the National Academy of Sciences.
- The majority of major unfiltered water systems in the US have been able to avoid a filtration order in large part because the watersheds of those reservoirs are almost completely protected.

Environmental (Community	/ Invol	vement
-----------------	-----------	---------	--------

- Opposed the original proposed filtration, pushing instead pushed to acquire lands, so as to prevent pollution and haphazard development.
- Supported permanent protection through fee acquisition or conservation easements as a way to keep watersheds rural in character and avoid the suburbanization.
- During each filtration avoidance determination (FAD) review, the environmental stakeholders have supported the continuation of the land acquisition program and advocated to ensure it remains robust.
- Supported new programs and efforts to protect the sensitive and fragile lands in new ways, such as the NYC Funded Flood Buyout and the Streamside Acquisition Program

How is the Catskill Center involved?

- The Catskill Center is a signatory to the MOA and the only member of the environmental community stakeholders with a focus solely on Catskill issues.
- The Catskill Center has a broad mission to preserve and enhance the environmental, cultural and economic well-being of the Catskills.
- The Catskill Center's work currently focuses on regional advocacy, education and stewardship. The Center is a land trust with several hundred acres of fee holdings and more than 1500 acres of conservation easements across the region.
- The Catskill Center seeks to ensure that water quality goals are met while balancing important regional economic concerns

Streamside Acquisition Program

- Special Condition 29 of the 2010 Water Supply Permit sought to establish a pilot program for the protection of riparian buffer lands.
- Working with the Town of Hunter, the Catskill Center prepared a Program
 Development Initiative Report that described potential programs.
- Development Initiative Report that described potential programs.

 In July of 2015, the NYCDEP and Catskill Center entered into a contract to establish the Riparian Buffer Acquisition Program (now called the Streamside Acquisition Program), to pilot ways to protect riparian buffer lands.

 The original program was for 5 years and funded with \$5 million from the NYCDEP LAP. The pilot works in the Schoharie Reservoir basin and focuses on 300-foot buffers, floodplains and wetland areas adjacent to streams. Acquisitions are possible throughout the municipalities in the Schoharie Basin, including within the hamlet designated areas (something the traditional LAP cannot do) if a Town opts-in their hamlet designated areas.

C	 	
Straamcio	HILLETIAN	Program
Streamsid	ווטוזוכוטו	IIOUIAII

- The Catskill Center has two full-time staff dedicated to the SAP and 2 staff partially dedicated to the program. The Catskill Center has opened an office in Tannersville to support program.

 The 2017 FAD called for an immediate 3-year, \$3 million extension of the program and an eventual \$8 million expansion of the program from a single basin pilot program to a West of Hudson Watershed-wide program.

 To date, the SAP has:
 Solicited 300 parcels
 Solicited 300 parcels
 1 property has closed to date
 The median parcel size has been 6 acres and the median value has been \$40k/lot or roughly \$6.6k an acre

C . I		11 /	•	
Cats	Z I I	11 (Δr	ntor
Cato	\mathbf{V}		.CI	ILCI

Jeff Senterman, Executive Director 845-586-2611/jsenterman@catskillcenter.org

Kali Bird, Associate Director and SAP Manager 845-544-9096 / kbird@catskillcenter.org

catskillcenter.org/streamside